# ROYAL COMMISSION ON THE DONALD MARSHALL, JR., PROSECUTION

#### Volume 87

Held: September 19, 1988, at the St. Thomas Aquinas Church Hall,

Halifax, Nova Scotia

DIRES

Before: Chief Justice T.A. Hickman, Chairman

Assoc. Chief Justice L.A. Poitras and

The Honourable G. T. Evans, Q.C., Commissioners

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Mr. William L. Ryan, Q.C.: Counsel for Officers Evers, Green and

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Mr. Charles Broderick: Counsel for Sgt. J. Carroll

Messrs. S. Bruce Outhouse, Q.C. and Thomas M. Macdonald: Counsel

for Staff Sgt. Wheaton and Insp. Scott

Messrs. Bruce H. Wildsmith and Graydon Nicholas: Counsel for

the Union of Nova Scotia Indians

Mr. E. Anthony Ross: Counsel for Oscar N. Seale

Mr. E. Anthony Ross and Jeremy Gay: Counsel for the Black

United Front

Court Reporting: Margaret E. Graham, OCR, RPR

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# MR. RUBY - SUBMISSION and DISCUSSION SEPTEMBER 19, 1988 - 9:30 A.M.

#### MR. CHAIRMAN

Good Morning. Yes, Mr. Ruby?

#### MR. RUBY

Good morning, Mr. Chairman, I'd like to deal now with the [questions?] you heard from last week.

## MR. CHAIRMAN

Yes.

#### MR. RUBY

...that I wanted to raise on behalf of Mr. Marshall. There were a number of matters which I might ask Your Lordships to consider as an application by Mr. Marshall to call further evidence. There are three such items. First of all, in connection with the Marshall case itself.

First, there is a lawyer by the name of Peter Ashman, who is the Director of an organization called "Justice," which is the London, England branch of the International Commission of Jurists, an organization with which I think you'll probably all be familiar. And Mr. Ashman and the Justice group have made a practice, unlike anyone else that I can find in the English-speaking world, of investigating miscarriages of justice in the criminal system. And they have investigated a large number of such cases and, incidentally, one, the equivalent of acquittals through the English legal system by persuading the Home Secretary in a large number of cases that miscarriages of justice have occurred and

#### MR. RUBY - SUBMISSION and DISCUSSION

that innocent people have, in fact, been convicted of crimes. Now what he has as a result of this is what we do not have here. We have looked very, very carefully at one particular miscarriage of justice. We've put it under a microscope, as it were. And we have not had an opportunity to look more broadly into the question of miscarriages of justice generally and how they occur, what makes them arise. Now what are the features of miscarriage of justice in the criminal justice system in Canada?

And my submission on this point is that it would be useful for us to have his work as an overview, so we have a context into which we can put this particular feature. For example, assuming that one of the factors we associate with miscarriage of justice here is sloppy and incompetent police work. Is that a common feature or an unusual feature? Is miscarriage of justice more likely to arise from other causes than that? And it would be my submission that, since we don't have the time or resources to do that kind of broad independent investigation here, we should draw in someone who has already done it and learn what lessons we can. So that's the first point.

I pause when I say that. Mr. Spicer has long known of my wish in this regard and I believe he has actually gone to England and interviewed Mr. Ashman, but I don't know if anything further has come of it.

## MR. CHAIRMAN

Ms. Edwardh supplied us with his book which gave the

#### MR. RUBY - SUBMISSION and DISCUSSION

details up to that point, at least, of all his investigations and results.

#### MR. RUBY

There is a selection. There were two volumes and I...

#### MR. CHAIRMAN

Yeah, we have them.

#### MR. RUBY

I think that is helpful, but that's not something that's come onto the record, and I think it should. That's my point. Also, we haven't the benefit of his analysis of the kinds of questions that I'm asking now, which is, you know, you can do it from the book but we haven't been able to ask him what are the kinds of factors which cause miscarriages of justice in the criminal justice system. And I think that's something we ought to know and be able to ask this man.

## MR. CHAIRMAN

And how do they relate to the Province of Nova Scotia as opposed to Canada?

#### MR. RUBY

In that the systems are different. It is background. This is not direct material. It is context to what we have done.

The second item concerns the issue of compensation. The Commission has received a paper from Professor Archie Kaiser of Dalhousie Law School on the subject of compensation. And I've had an opportunity of reading it and it's a very interesting paper,

#### MR. RUBY - SUBMISSION and DISCUSSION

but it is, like most documented papers, written in abstract, in general. And I would like to have the opportunity of having Professor Kaiser here so that I can ask him questions that would allow me to relate that general information to Mr. MacDonald's compensation issue... Marshall's compen... We know about Mr. MacDonald's compensation. Mr. Marshall's compensation. And that relating should be done by somebody who has the kind of breadth of understanding of the field that Professor Kaiser does. So that's the second area.

The third witness I propose is Mr. Alan Story of the *Toronto Star* and you recall that at some point I put into evidence, and it's found at Volume 38 of the red volumes, page 129, an article he wrote. The context was that we have tried with, one might think, great difficulty to explore the issue of racism in the trial of Donald Marshall and it's proved to be, I think, a difficult exploration. We've not had great success one way or the other though we'll deal with that in argument, in concretely pointing out racism in that particular trial. And that's partly because of the passage of time and partly because of the difficulty of getting people to discuss the issue who were involved in the trial. But the one piece of evidence which he has is that he talked to jurors.

#### MR. CHAIRMAN

What date was that argument, Mr. Ruby?

#### MR. RUBY

June 9, 1986. And one of the jurors, you'll recall, I'll just

read the short passage from the article:

Finally, Rosenblum had to overcome the racial prejudice of at least one juror. Interviewed by the *Star* after Marshall's innocence was proved, the juror denied any discrimination was at work in the case, but then he added 'With one redskin and one Negro involved, it was like two dogs in a field. You knew one of them was going to kill the other. I would expect more from a white

person,' he said. 'We are more civilized.'

It may well be improper for us to attempt to call the juror or to find out which juror it was, and I'm not suggesting that we should do that. But we should have in the record from Mr. Story actual evidence that, in fact, occurred because it is the only concrete evidence of the racism which I will submit in the end pervasively permeated this trial. And I want to have an evidentiary base for that submission. Mr. Story has now been transferred to Toronto, but I'm sure he's available and will make himself available to the Commission.

The fourth area that I want to raise flows from the portion of the transcript which I have placed on your desk this morning. I do not see Staff Sergeant Wheaton's name on the MacLean witness list and it's my submission that he ought to be called. You'll recall during the hearings the issue of the fire at Mr. MacLean's restaurant in Port Hawkesbury was raised by Staff Sergeant Wheaton, and you'll see that passage at page 7953 of the transcript before you. At that point, the questioning continued

after the information had been brought out and then at page 7958, it becomes my turn to cross-examine and I indicate "I'm waiting actually to deal with this issue," at Line 23 on page 7958.

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I can appreciate at the moment we're dealing solely with the Marshall case, as counsel outlined in his opening, but I would also like to take the position and I do take the position...

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And so forth down to Line 7.

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...the documents are thoroughly capable of raising the inference that's one's cases that affect public officials, such as Chief MacIntyre, get inside the Attorney General's (Department.) Positions are taken from, among others, political reasons and that's something I want to explore.

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it's certainly within terms of reference.

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And the argument goes on. Mr. Chairman deals with a point in part in that Line 25 to the bottom of 7960. Mr. Chairman points out the undesirability of having an innocent person's name become public.

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I'm very keenly aware of that. I take it, then, the decision of this issue is deferred until some later time when further investigation has taken place.

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## Mr. CHAIRMAN:

No, no, no. We seem to be getting side-tracked now. I've ruled on that and

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## MR. MACDONALD:

The decision has been made, in my view, My

Lord. It's to permit this question to be answered and it's been answered.

## MR. CHAIRMAN:

It's been answered.

#### MR. MACDONALD:

There's no decision other than that, as I see it.

And then Mr. Pugsley rises in relation to another matter. And we come back to that at page 7963. Line 11:

...I want to get clear direction from Your Lordship on it on how far I can go... For example, I would like to ask this witness what he knows of the decision-making process inside the Attorney General's office in the case that he's involved in, the MacLean case where there's arson. And I think it's relevant because it may well show the pattern of political decision-making inside that office. Now I'm willing to defer that, but if you're telling me that I can't ask it...

further.

I think what I meant to say was " I want to argue that

#### MR. CHAIRMAN:

No, what I'm saying to you is that you can ask him with respect to what he knows of the decision-making process, but the contents of the file is totally different. If he says that he knows that the particular file goes to the Attorney General's Department in the normal decision-making is not followed, and if he knows that of his own, you know, knowledge, we accept that.

# MR. RUBY - SUBMISSION and DISCUSSION MR. RUBY:

For example, I won't talk to the witness. But let's say he says this, like the MacIntyre case... issue, where there was a case where there was a prima facie case of guilt as far as he was concerned and yet charges never emerged, I would like to know about that. He may have to tell me something about the facts in order to make that meaningful. Now as I say, I want to defer this to a second stage

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(Which we've now arrived at I can say parenthetically.)

But it is, in my submission, relevant.

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## MR. CHAIRMAN:

I think you'd better defer it to a second stage, because I would not be prepared to rule on that at this time, Mr....

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## MR. RUBY:

I take it we'll have the witness back to deal with that at some point later.

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## MR. CHAIRMAN:

Well, no, I'm not... I'm not saying we're going to have this witness back.

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## MR. RUBY:

Make a ruling.

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And then there's a comment from the Chair and turns to the 7965 at Line 21:

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## MR. CHAIRMAN:

Yes, well, let's proceed with the cross-

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examination of this witness now and...

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MR. RUBY:

And I take it I will confine myself at this time to the issues affecting the Marshall case directly and leave the argument that I've made to another day?

MR. CHAIRMAN:

Right.

And that day now having arrived, it's my respectful submission that on the face of the evidence we now have, there was a cover-up of the case involving arson at Port Hawkesbury involving Mr. MacLean. And, therefore, it's important for me to...

## MR. CHAIRMAN

Don't use that word, Mr.... because the evidence doesn't sustain you on that sofar as... You'll recall, I don't know if you were here for the subsequent cross-examination of Staff Sergeant Wheaton. My recollection is that he somewhat, on more sober reflection, he reached a different conclusion.

## MR. RUBY

I respect that you may have reached a conclusion...

#### MR. CHAIRMAN

No, he.

## MR. RUBY

But others changed slightly.

## MR. CHAIRMAN

## MR. RUBY - SUBMISSION and DISCUSSION

No, he did. He did.

#### MR. RUBY

In the sense that the time of the snowstorm may have varied. But I don't believe, respectfully, that there's any variance in Staff...

#### MR. CHAIRMAN

I think he also said that the information had came to him from someone else.

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#### MR. RUBY

That's true. He said that here.

#### MR. CHAIRMAN

That's right.

## MR. RUBY

He said he was assisting in the investigation. But the fact remains that the evidence we have now with respect to this incident indicates that there was a valid charge to be laid. It was the opinion of the investigator, according to what he has said at page 7953. "...it was the feeling of the investigators that it was a set fire." No charges were ever laid once the documents went to the Attorney General's Department. So my respectful submission is that is something we should look at. Now I have not seen those documents. I've not seen the evidence. I've not seen how it was dealt with in the Attorney General's Department. But on the face of it, it is directly related to what we are talking about. He does

## MR. RUBY - SUBMISSION and DISCUSSION

not expand the field substantially, because we're already looking at Mr. MacLean in the way in which his cases got handled in the Attorney General's Department. And I would like to ask that this be called and I be allowed to ask questions about this man. Now if there are any questions, I don't want to expand further on the argument that I made in the previous day. But it having been deferred until today, my submission is what we know is that investigators felt a charge of arson was warranted and without going into the merits of that, because we don't have any information of substance on it yet, when it got to the Attorney General's Department, the charge was not proceeded with. And it's unexplained. And that's what I would like to see explained. Thank you, My Lords. You've been very patient.

## MR. CHAIRMAN

Yes, Mr. Orsborn?

#### MR. ORSBORN

My Lord, I'll respond to the first three matters that Mr.
Ruby raised and Mr. MacDonald will respond to the last one that
was raised.

Mr. Ruby did advise us some time ago about his request to call this additional evidence and we have met with him on occasion to discuss that and, in general, our answer to him on the three items that he raised was that we would not be prepared to call them of our own volition, hence, the application to yourselves. To some extent, we may be grappling with a situation of, while the

#### MR. RUBY - SUBMISSION and DISCUSSION

evidence may be nice and, indeed, in some respects, not irrelevant, that we have had to grapple with the question of drawing a balance between calling all evidence which in any way impinges on our Inquiry and, on the other hand, the need to bring this inquiry, at some time in the reasonable future, to an end.

With respect to the evidence of Mr. Ashman, Mr. Spicer, while he was on other business in Europe, took advantage of the opportunity to meet with Mr. Ashman and had a useful discussion with him. We have been provided with a useful copy of his latest paper on the matter and that will be available to the Commission. Given that the benefits of his work will be available to yourselves for your consideration, given that they are in very, they are in general terms and not related specifically to the Marshall case or to Nova Scotia, we felt that it was not that necessary to bring Mr. Ashman across the Atlantic to testify before the Commission.

With respect to the calling of Mr. Kaiser, Professor Kaiser, again the, his paper on compensation, as Mr. Ruby indicates, has been made available to the Commission. The direct evidence on compensation is all in, is all before the Commission and insofar as there may be principles in Mr. Kaiser's paper that can be related and adapted to the evidence that you have already heard, it is our view that that is something that the Commission, the Commissioners can do without the necessity, again, of calling Mr. Kaiser as an additional witness.

With respect to the evidence of Mr. Alan Story, while the

#### MR. RUBY - SUBMISSION and DISCUSSION

evidence from the juror himself or herself would be directly relevant to the Marshall matter, we share Mr. Ruby's concern about the possible impropriety of obviously calling a juror, given the provisions of the <u>Criminal Code</u>. Because of that, we have an equivalent concern about calling Mr. Story to comment on his discussions with the juror. It would seem to us that if the juror, or indeed Mr. Story, would be in contravention of the <u>Code</u> by speaking of the deliberations of the jury, it would not be appropriate for this Commission in any way to be seen to be aiding or abetting that kind of conversation by calling Mr. Story to comment on it. We do have the reference to the discussion in the <u>Globe and Mail...</u> or in <u>Toronto Star</u>, I'm sorry, for whatever weight the Commission does ascribe, wishes to ascribe to that. And it was out of that concern, predominantly, that we chose to advise Mr. Ruby that we would not be in agreement to calling Mr. Story.

And, as I said, with respect to the calling of Staff Wheaton, Mr. MacDonald will respond to that question.

#### MR. MACDONALD

My Lords, I am taken somewhat by surprise. I wasn't aware that this particular issue was being raised this morning. I was aware of the other three and had I been aware, I would have had extracts from the transcript to refer you to as well. The Chairman referred to subsequent evidence given by Mr. Wheaton on cross-examination.

#### MR. RUBY

#### MR. RUBY - SUBMISSION and DISCUSSION

If you want to defer that discussion until you've had a chance to do so, I'm quite content.

#### MR. MACDONALD

I'm prepared to talk about it, My Lord, but I can certainly get these additional transcript references for you, if you wish. But it's my clear recollection that on cross-examination by Mr. Saunders, Staff Wheaton acknowledged that at no time... first of all, what we should recall is what Wheaton said. My recollection is Staff Wheaton said that Mr. MacLean had copies of a report that had been filed by the R.C.M.P. with the Attorney General and that that was a violation or that was an aberration from the normal procedure. Further, he said that the investigator considered that arson charges should be laid, and they weren't laid. And he did confirm that, in this respect, he was, in all cases, relying on what he was told by Constable Gaudet.

Now on cross-examination... Or he also said that Mr.

MacLean allegedly was seen at the restaurant at five o'clock in the morning in a blinding snowstorm. Now on cross-examination, I believe by Mr. Saunders, he said that five o'clock in the morning, could, in fact, be noon or getting up to noon. That that would be very early in the morning.

He also said that he had no knowledge of any report actually having been received by the Attorney General's office. I take it, I think it was until some time in December of 1980. And he also went on to say that Constable Gaudet did tell him that he believed

#### MR. RUBY - SUBMISSION and DISCUSSION

Mr. MacLean had copies of earlier reports and that Mr. MacLean, in fact, had been, being investigated for arson.

Now those are very serious charges and, by request, both the R.C.M.P. and the Attorney General's gave me full access to the files involving that particular case, which I have reviewed. I've also examined and questioned Constable Gaudet on the matter.

What we are about here, My Lords, is to look at cases where, in our opinion, there is some suggestion that other than the normal procedure was followed by the Attorney General's Department or the Royal Canadian Mounted Police. That's what we're dealing with now.

9:52 a.m.

We have not tried to find every possible case where there may have been a departure from what is maybe considered normal. We consider that if we can demonstrate to you or if the evidence demonstrates to you that on a couple of occasions there has been a procedure followed that is not normal that that would be sufficient to enable Your Lordships to make recommendations of change, if you consider change is required.

In this particular case, in the MacLean fire case, having reviewed all of the materials, I am satisfied that there is nothing in the files of the RCMP or the Attorney General which would demonstrate that any report was received by the Attorney General's office prior to December of 1980.

I'm also satisfied, My Lord, that the procedure followed in

#### MR. RUBY - SUBMISSION and DISCUSSION

this case was absolutely the normal. That, in fact, once the RCMP report was received, it was reviewed and it was reviewed by a local Crown Prosecutor who reviewed all of the evidence, took all the information he considered necessary and advised the RCMP that in his opinion there was no evidence to support the laying of a charge against Mr. MacLean, and that decision was concurred in by the RCMP. So this is not a situation where at the very top of the Attorney General's Department, without involvement of local Crowns, any decision was made. This was the normal procedure being followed. In fact, they took it outside of the county in which Mr. MacLean resides and went to a Crown Prosecutor in another county in an attempt to make certain they got an independent and an objective opinion on the matter.

I have spoken to Constable Gaudet. Constable...and for this purpose, my major purpose in speaking to Constable Gaudet was to determine whether he would agree with the evidence of what Staff Wheaton said he had been told by Gaudet. And I was advised that he was certainly not prepared to disagree with what Staff Wheaton had said and for that reason he wasn't called. The only purpose I would see in calling Constable Gaudet would perhaps be as a collateral attack on the credibility of Staff Wheaton. So we elected not to call Constable Gaudet.

We've seen no evidence to suggest that anything other than the proper procedure, as we understand it, was followed in the MacLean case, that following complete investigation there was no

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suggestion of any impropriety or, in fact, any evidence to support the allegation that Mr. MacLean was involved in any arson. And in those circumstances we saw no need to bring that evidence before Your Lordships.

#### MR. RUBY

In response, My Lord. First with regard to Mr. Story. It is not clear that Mr. Story engaged in any impropriety at all from the comment that I've read. But in any event, I should point out to you that that question in a criminal context, at least, will never be tried because of the six months statute of limitations on the summary conviction offence in the Criminal Code of reviewing deliberations of a juror. So there is no possible criminal exposure to anyone at this point in time. I want to make it clear also that I don't rule out questioning the juror at this point. I simply say that the first step, at least, is to get the evidence before us in the form in which we can get it from Mr. Story.

Second, with regard to the MacLean arson, my submission is that on its face we're left with a peculiarity in that the investigator felt there was a charge. Once again, we have someone who has a high political position and the Attorney General's Department decided not to proceed.

## MR. CHAIRMAN

No, no, the...no, the local Crown Prosecutor in another county.

MR. RUBY

Local prosecutor aside, he's part of the Attorney General's

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Department.

#### MR. CHAIRMAN

I realize that's true, but there's a difference from the context that we've been looking at in last week's evidence and the evidence coming this week.

#### MR. RUBY

Sure. No two cases are ever exactly alike. But in this case, given that that's the procedure that was followed, the only way of knowing whether or not there was an impropriety in the handling of that case requires an assessment of the strength of the evidence. If there's a case that's a very strong case, that somebody decides not to proceed with in the face of the evidence that's available, then one would say, yes, there may well be impropriety. If on the other hand it's a weak case, you'd say, no, there was not an impropriety. So that we are unable to assess that question without knowing what the documents are, what the evidence was in that case, and being able to compare that with the decision that was made by the Attorney General's Department. My friend has seen the documents. I have not. And so I am left in a position where must suggest to you that I think it's important to look at this case and see whether or not there is any impropriety because what we have now before us, we are not having heard from the investigator or the person who has looked at the evidence and said, "There's not enough evidence." There's no reason to think that that's the case, that's so. We just don't

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know. And so it does fit respectfully within the general parameter of the kind of problem we're looking at, even though the procedure may have been a different one. And the mere fact that a difference in procedure of going to a local Crown rather than to the Attorney General's office in Halifax should not make the crucial difference. Thank you.

## MR. MacDONALD

Just so it's clear, My Lord, I'm not suggesting here that the local Crown made any decision. The local Crown was asked for his opinion by the RCMP and he gave it. The RCMP decided not to lay a charge. That was a clear case of exercise of discretion that we've heard of all last week, and the normal procedure being followed. You go to a Crown, you get his advice, and then you decide what to do. There is no evidence of any kind of any pressure being exerted on the RCMP. The decision was made by the RCMP according to the documentary evidence.

## MR. CHAIRMAN

Any other counsel wish to be heard?

## MR. PINK

My Lord, I'd like to just speak briefly on all the matters raised by Mr. Ruby, but I'd like to start with the last one. I can't object strongly enough to the language that my friend uses to characterize this in his representation. It's...I think it's inappropriate for counsel to use some of the language that he did to describe something of which he knows very little about. I

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know that he has made requests of Commission counsel to have this matter dealt with and he's been advised of their position earlier on. Mr. MacDonald is correct. The matter was dealt with away from the central office of the Attorney General's Department and the only fact, I might add, is that the local Crown in reviewing the file reminded the RCMP that it was their ultimate choice whether or not a charge should be laid. So again, it was kept within the confines of what we've called normalcy.

In terms of the other applications, My Lord, I support the position enunciated by Commission counsel, and especially on the Story application. I think it would be inappropriate, even though there may be some statutory limitation period, for this Commission to support or condone the speaking with the witness, directly or indirectly, a juror, directly or indirectly about something which the <u>Code</u> deals with.

In terms of Mr. Kaiser, we've not seen the report or the opinion that's been referred to but would agree also that if Your Lordships have the benefit of reviewing it and are able to compare it with the evidence that's before us that that should be sufficient.

## MR. CHAIRMAN

Mr. Ruby.

#### MR. RUBY

My Lord, I just wanted to add just very briefly, in response to my friends' comments. My friend criticizes my choice of

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language, but what he does and what Mr. MacDonald also did was to keep throwing out little tidbits from the files that they've seen which they say lead to the conclusion that nothing was wrong here.

#### MR. CHAIRMAN

Right.

#### MR. RUBY

They've never shown the files to us. It does seem just a bit unfair.

#### MR. CHAIRMAN

Well, we have to...we have to rely, and we do rely on the high degree of professionalism and the integrity of Commission counsel. That'spart of their duty to review files to see if there's any relevancy to this inquiry. And I...and without ruling on the application I have no difficulty in accepting the position put by Commission counsel.

It does trouble me a great deal that accusations that are made involving people who are not before us seem to create a great deal of headlines without any substantiation for them, and I have never met the gentlemen you'er referring to, Mr. MacLean, but I do recall reading in the press, when this evidence was suddenly volunteered by Mr. Orsborn, Mr...or Staff Sergeant Wheaton after he had completed his evidence-in-chief, and then the next day certainly recanted to a large extent, seeing two quotes in the press that I thought would be significant attributed

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to Mr. MacLean, that he had thirty-odd calls as a result of the accusations made just before we rose that day from the press, and following the change in the...the refinement, he only had two. And that, you know, troubles me a great deal that people who are not before us seem to be the subject, their guilt or innocence seems to be the subject matter of public debate arising out of these hearings, and it was the same all of last week, and I make it clear again today. We are looking only at the procedure and the practise followed. The rest is outside of our mandate. And it is quite wrong for anyone to attribute guilt or innocence to the...any person arising out of the evidence that we hear in what we interpret to be a discharge of our mandate, with respect only to the recommendations.

Such being the case we will, as a Commission, consider these...the representations that have been made and either deal with them this afternoon or more likely tomorrow morning, at the commencement of tomorrow morning's hearings. Now are you ready to proceed.

#### MR. ORSBORN

Yes, My Lord. The first witness will be Mr. Paul Cormier.

#### MR. CHAIRMAN

I've heard some good news that counsel are prepared to assiduously devote themselves to their duties and ask only relevant questions and as a result thereof the schedule has been changed, or conclusion has been changed from Thursday to