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1		expert, whoever he might be, agrees with Plomb.
2	Α.	Well
3	Q.	Would you then have gone on and laid charges?
4	Α.	That's a pretty tough question to answer.
5	<u>4:1</u>	<u>9 p.m.</u>
6	Q.	One way to avoid answering is don't get the opinion, isn't it.
7	A.	No, it's not that. There is, I think, in my estimation, you
8		know, you can get opinions, but there comes a time when you
9		must make up your own decision.
10	Q.	Okay. Let me go on Mr. Quintal. On page 2, on page 94, which
11		is page 2 of your letter. You say, "Turning to the material
12		provided you by Mr. Coles in his seven-page memorandum "
13		and that's Mr. Coles' legal opinion, right at the very top of the
14		page. "I must agree that while it makes some relevant points
15		with respect to the position of the banks and the effect of
16		Section 110(b) of the Criminal Code, it fails to address in an
17		informed thus convincing fashion, the position of Mr.
18		Thornhill, vis-à-vis, the unique requirements of Section
19		110(c)." Now are you saying there that the intent required
20		here in order to convict the banks of a violation of Section,
21		subsection (b) of that <u>Code</u> is really something entirely
22		different than the intent required for Thornhill. And, indeed,
23		there may not be evidence to support a conviction of the
24		banks.
	A	Yes

25 A. Yes.

But it's a recognition that the intent required to support a Q. 1 conviction of Mr. Thornhill under subsection (c) is entirely 2 different. 3 A. It's different. 4 But Coles didn't differentiate at all between those two levels Q. 5 of intent, did he? 6 No. And I think the, it was suggested to the Division that they A. 7 go back to him and I think they did and he came back in a 8 further letter on that very point. 9 Okay. And then you conclude that paragraph... Q. 10 **CHAIRMAN** 11 Well the next sentence certainly indicates that this witness 12 was cognizant of the difference between these two 13 subsections, isn't it. 14 MR. MacDONALD 15 Yes, exactly, My Lord. 16 CHAIRMAN 17 "Nor does it pay sufficient heed to the deliberate differences 18 which exist between these two subsections and the reason for 19 those differences as they seem to be set out in jurisprudence." 20 Which I conclude what he's saying is that intent may very 21 well be an element under (b) but not under (c). 22 MR. MacDONALD 23 Q. And that's a fact, isn't it. 24 A. Yes. sir. 25

- Q. You knew that, and we established this earlier you and I, the only intent required under subsection (c) is that a member of government, or an employee of government, knowingly accepts a benefit from someone who has dealings with the government. That's the only intent.
- A. Yes.

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Q. But an entirely different intent, you must establish criminal intent before you can convict the banks under subsection (b), that's a different intent all together.

A. Yes.

Thank you. Now you go on to conclude in this first paragraph Q. 11 that "A careful study of the materials your investigators 12 (that's Feagan's investigators) have put forward, convinces us 13 that at least no overlooked automatic defence or justification 14 for such behaviour on the part of Mr. Thornhill exists. Some 15 reasonable and probable grounds to lay a charge appear to be 16 present." So there were grounds to lay the charge and there's 17 certainly no automatic defence or justification available to Mr. 18 Thornhill. That's what you're telling Feagan in that sentence, 19 isn't that correct? 20

 $_{21}$ A. Yes, sir.

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Q. Now we go on and suggest, you say, having concluded that there is grounds for a charge, I'm going to exercise my discretion to say that charges will not be laid. Is that fair explanation of what you're doing?

- A. No, I go on to explain my reasoning process in arriving at the decision that I made.
 - Q. But you start out by saying there are reasonable and probable grounds to lay a charge.
 - A. Right.

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- Q. Now I'm going on to say why we're not going to lay a charge here. You express the view that sometimes even though there are reasonable and probable grounds, police officers have to exercise discretion.
- $_{10}$ A. Yes.
- 11 Q. Isn't that what you're saying?
- 12 a. Yes.
- Q. And then do you go on and say, and in this case our discretion is going to be exercised in favour of the accused?
- A. I think in this paragraph sort of is a reply to what the Officer
 in Charge of Commercial Crime Branch had said that all that
 was necessary, I think he said, well it's quoted there.
 "Reasonable grounds to lay a charge." And I believe that our
- 20 Q. And in what way did they go beyond that?

obligations went beyond that.

A. Well the...

- Q. Aren't you saying that even though in some cases there are
 reasonable and probable grounds to warrant the laying of a
 charge, you shouldn't lay them?
- A. In this particular case we were faced with the legal opinion

1		which told us different and, therefore
2	Q.	What legal opinion?
3	Α.	From the Attorney General's
4	Q.	You've said up at the top of this page, sir, that that legal
5		opinion totally ignores the distinction between subsection (b)
6		and subsection (c) and you know that's the case. You weren't
7		being influenced at all, I suggest, by any legal opinion here.
8	Α.	Well, in terms of the evidence that was available, they also
9		it was their evaluation that the evidence did not support the
10		warrant, the laying of a charge.
11	Q.	Whose evaluation?
12	Α.	The Attorney General's Department.
13	Q.	But you know that was based on the statement that there had
14		to be criminal intent to support the charge.
15	A.	And also that there had to be a benefit received.
16	Q.	But you concluded there were all of the elements available.
17		And so did everybody else in the RCMP that we've seen.
18		Every name we've seen. But I don't want to question the
19		decision. What I'm trying to find out is what you mean. You
20		say reasonable and probable grounds do exist here, that's
21		your conclusion.
22	Α.	Yes.
23	Q.	But, and I'm trying to find out but what. Reasonable grounds
24		exist but we're not going to lay a charge. Why?
25	A.	I'm afraid I can't explain it better than what's in there. To try
		21.3

- to put myself back eight years ago and at that time where the events and the facts related to a case were much more familiar to me than they are today.
- Q. Fine. So let me take you back then to words of you... they're
 words in your own letter.
 - A. Um-hmm.

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In the second paragraph you say, "Having said that (that Q. 7 being that there are reasonable and probable grounds) we do 8 not agree with the position of (this would be, I think it's 9 Christen) who says, "All that is necessary is that there are 10 reasonable and probable grounds to believe that an offence 11 has been committed and reasonable and probable grounds to 12 believe that the person to be charged committed that offence" 13 before proceeding. We believe our obligations as peace 14 officers go beyond that. And if they do not, then the 15 discretion which we have all executed from time to time in 16 the proper performance of our duties has been misplaced. 17 Now that's what I'm trying to find out. How do your 18 obligations go beyond that? If you establish that there is 19 reasonable and probable grounds to lay the charge and to 20 support a conviction, your obligations go beyond that. In 21 what way? 22

- A. Well that's my point. At the time is I wasn't sure that the
 evidence supported a conviction.
- 25
- Q. But you said even if you believed there are reasonable and

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probable grounds to lay a charge and you do believe that there is no automatic defence or justification, then you must have concluded that there's no reasonable... that there are reasonable and probable grounds to support a conviction. You That's what you're saying. must have.

Well, we look at the... you say about the probable defence and A. I think that the considerations on paragraph, on page 95 explain what we considered at that time in reaching that decision.

Are you suggesting that what you've listed on page 95 would Q. 10 be a defence to a charge under subsection (c) of Section 110? 11 Α. Yes. 12

- Q. The fact that he accumulated the debts over a long period of 13 time during which he took some initiative to pay them off. 14 What does that have to do with whether he received a benefit 15 8 knowing 16
- Well, I don't think you can take them individually. It's all in Α. 17 the whole context. All his debts were accumulated over a 18 period of time before he became a Minister of the Crown. 19 Yes. Q.

It was established at that time that he was pretty well A. 21 financially bankrupt and couldn't liquidate his debts within, 22 with the basic income that he had at the time. And then he 23 decided to make a proposal in which he got the backing from 24 his brother-in-law. If the brother-in-law had not agreed to 25

1	underwrite those, this proposal, it would never have been
2	made because he, himself, would not have been able to make
3	it. He specified that all the banks were to accept it or else it
4	was no go. And bankruptcy, although I'm not an expert on
5	bankruptcy myself, but the staff at Headquarters who also
6	are involved in the bankruptcy aspects of theour
7	enforcement responsibilities, felt that bankruptcy might have
8	been cheaper. One bank had, I think, for all intents and
9	purposes, written off their debt. Another one was probably
10	considered that as a non-collectible loan. These were all
11	factors that would
12	Q. Go to what?
13	A. Influence whether he would be convicted or not.
14	Q. Whether he'd be convicted or not.
15	A. Yes.
16	Q. But does it influence the conclusion that was reached by
17	virtually every member of the Force, that there were
18	reasonable and probable grounds to support the laying of a
19	charge?
20	MR. PRINGLE
21	My Lords, I hate to interrupt my friend but we're not
22	retrying the events. We've all agreed on that. And whether the
23	decision itself was right or wrong is really not the point. I thought

my friend would be looking to see what influences, if any, there were, of what improper motives, if any, there were. And not

1	going into a detailed examination of the ingredients of the
2	offence.
3	MR. MacDONALD
4	I'm trying to determine, My Lords, this
5	CHAIRMAN
6	I don't, so far there's been no evidence that gets into the
7	ingredients of the defence, of the offence. That clearly is not
8	admissible.
9	MR. PRINGLE
10	We're pretty close.
11	CHAIRMAN
12	Dangerously close. I'm watching it very carefully.
13	MR. PRINGLE
14	That's fine.
15	CHAIRMAN
16	And there can be no evidence of the, you know, the,
17	impinges upon the guilt or innocence of individuals. I repeat what
18	I said earlier. The purpose of this exercise is to examine the
19	practice and procedures and this goes to the practice and
20	procedure followed by the RCMP dealing with this particular case.
21	MR. PRINGLE
22	Yes, My Lord, but I understood the thrust of it to be the
23	practices and procedures of the RMC Police as influenced if, at all,
24	if at all, I emphasize, if at all, by the provincial Attorney General's
25	Department.

<u>CHAIRMAN</u>

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Right. Yes. I mean it, obviously our mandate, our recommendations have to deal with the, should deal with the Department of the Attorney General in the future. That's our, it's only with, on that basis can we, as we must, stay within our mandate. And this, the purpose of this whole exercise is to ascertain what practices are followed, have been followed, by the Attorney General's Department in the Province of Nova Scotia when dealing with investigations carried out by the police. <u>MR. PRINGLE</u>

Exactly. I have no quarrel with that, My Lord.

<u>CHAIRMAN</u>

And so far Mr. MacDonald hasn't strayed, now it's a difficult task to stay within the limits that must be imposed to protect innocent people. But, on the other and, we want to hear evidence that impinges upon the practice and procedures between these two branches of the justice system, namely the Attorney General's Department and Royal Canadian Mounted Police.

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COMMISSIONER EVANS

Q. Isn't it, maybe I'm anticipating where you're going and, if so, I'm sorry, but isn't it a fact that you had an opinion from your Force, a legal opinion, that you preferred to that of the opinion of the Attorney General from Nova Scotia?

A. Sir, we had the opinion of people in the Force who have attended law school and if you call that a legal opinion...

14792 MR. QUINTAL, EXAM. BY COMMISSIONER EVANS

1	Q.	I would think so.
2	A.	Then we had that.
3	Q.	I take it that's what the people in the Attorney General's
	¢	office did, too, they attended law school. But you had two
4		legal opinions, let's put it that way.
5	A.	Yes.
6	Q.	And you were satisfied that the legal opinion provided by the
7	×	members of your Force was preferable to that of that opinion
8		from the Attorney General's Department.
9	A.	Yes.
10		All right. And that there was reasonable and probable
11	Q.	
12		grounds to lay a charge under Section 110 (c). That's what
13		your letter says.
14	Α.	Yes.
15	Q.	You agree with that.
16	A.	Yes, sir.
17	Q.	For some reason you didn't proceed to lay the charge and
18		presumably you exercised your discretion not to proceed to
19		lay the charge.
20	A.	To put it as honestly as I can on what I recall now, I was
21		faced with the dilemma, do we proceed or not, knowing very
22		well the consequences. So I carefully weighed all the facts
23		that I had at that time to determine whether, in fact, we had
24		a sufficiently strong case to go and lay a charge in spite of the
25		directives received from the Attorney General's Department.

14793 MR. QUINTAL, EXAM. BY COMMISSIONER EVANS

1		My evaluation at the time was we didn't have, we did not
2		have a sufficiently strong case and, therefore, I didn't think
3		we should proceed.
4	Q.	You said that you were sort of afraid of the consequences that
5		were going to flow from the proceeding in the face of the
6		directive from the AG's office.
7	Α.	In terms of the difficulty of the relationship between the
8		Attorney General's Department and our Force
9	Q.	Yeah, but that's really the reason that you didn't proceed is
10		because you foresaw some future difficulties with in your
11		relationship, isn't that so?
12	A.	Not quite, sir. If I had been convinced that we could have
13		obtained a conviction, I would have gone ahead regardless of
14		the consequences.
15	Q.	Well, do you have to concern yourself as to whether you're
16	141	going to obtain a conviction or do you only concern yourself
17		as to whether you have reasonable and probable grounds to
18		lay the charge?
19	A.	Well, I felt in this particular case that we had to consider
20		whether, in fact, a likelihood of getting a conviction was there.
21	Q.	Well, I think you had already been told by Feagan that if you
22		proceeded with a charge that the AG was going to stop
23		proceedings anyway, is that the idea?
24	A.	No, sir, I wasn't told that.
25	Q.	You weren't told that. I was just trying to find out some basis

14794 MR. QUINTAL, EXAM. BY COMMISSIONER EVANS

for you exercising your discretion because I thought that your
letter, the next paragraph, indicated that there was, from time
to time, "and the discretion which we have all executed from
time to time in the proper performance of our duties has been
misplaced." And I thought that's what you were basing your
decision on. The exercise of your discretion.
A. That's right, sir. Whether we go ahead or not.
CHAIRMAN
Q. But you obviously were concerned from this letter, you
obviously were concerned about the consequences of an
acquittal. Because you say, these, referring to a charge having
been laid, you said, "These consequences would be even more
serious and completely predictable if the charge was laid, a
prosecution took place, and the case was dismissed."
A. Yes, sir.
COMMISSIONER EVANS
That's in the next paragraph.
CHAIRMAN
Yeah. On page 94.
COMMISSIONER EVANS
The last paragraph.
CHAIRMAN
Q. The last paragraph, second sentence. And I gather what
you're saying when you come over and you list all these
items, what you're really saying is these areas would

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14795 MR. QUINTAL, EXAM. BY CHAIRMAN

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undoubtedly be raised, let's say before a jury, by any competent counsel for the accused, which brings me back to my concern as to what the consequences would be if there was an acquittal. And the question Mr. Justice Evans has just put to you is , is that a proper consideration for the police, having been satisfied that the grounds are there to... there are many strong cases of... where there've been reasonable and probable grounds, where an accused person has been acquitted. But do consequences to the RCMP naturally flow therefrom or ever flow therefrom?

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A. Not always, but I felt that in this particular case, since we're dealing with this case, it is because of what had taken place because of the public stand that had been taken by the Attorney General and on the advice of his senior staff, that if... it was predictable that if we went against that advice, there would be some consequences in terms of the relationship between those people and ourselves.

Q. Well, maybe. You probably would come out then having made a public statement as you pointed out, and say, well, I told you so. What more could follow, would follow beyond that?

A. Well I, I think that it would have gone beyond that in terms of the day-to-day relationship between the commanding officer and the Attorney General which is in a contact division is fairly frequent. And his senior staff. And I think they

> MARGARET E. GRAHAM DISCOVERY SERVICE, COURT REPORTERS DARTMOUTH, NOVA SCOTIA

14796 MR. OUINTAL, EXAM. BY COMMISSIONERS

made no bones about that by saying so.

COMMISSIONER EVANS

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But doesn't it work the way as well? The morale of your staff O. would be damaged to some extent or considerable extent I suggest to you because doesn't this have the appearance of buckling under to the views of the Attorney General or the threat, really, of the Attorney General?

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Oh, I well aware at the time, sir, that my decision would not Α. 8 be a popular one within my own staff.

COMMISSIONER EVANS 10

- You communicate ... О. 11
- And as a matter of fact in a subsequent conversation with Mr. A. 12 (Truesome?) and then Feagan, I offered to come down to 13 Halifax to explain why and at that time he said that, no, 14 although my notes say he said that they had sort of now 15 accepted it and that he saw no point in me coming down here 16 to explain that, although I did come.. 17
- COMMISSIONER EVANS 18
- Once a decision had been made in Ottawa because of the О. 19 military set-up in your Force, you would expect him to agree 20 with it, wouldn't you? 21
- Yes, I would. Α. 22

COMMISSIONER EVANS 23

- Yes. Q. 24
- Although in... then it becomes an administrative matter Α. 25

14797 MR. QUINTAL, EXAM. BY COMMISSIONERS

1	within the Force.		
2	CHAIRMAN		
3	We may be jumping the gun but it's probably all in page 97.		
4	COMMISSIONER EVANS		
5	I probably ran ahead of you		
6	MR. MacDONALD		
7	No, My Lords, I can follow any path. Are you taking him to		
8	page 97, My Lord?		
9	CHAIRMAN		
10	No, I said that the matters that we've been talking about		
11	seem to come up again on 97.		
12	MR. MacDONALD		
13	Q. Mr. Quintal, would you agree with this, sir? That all of the		
14	considerations you listed on page 95 were all well known and,		
15	in fact, probably discussed in November when you met in		
16	Ottawa with the whole group of people.		
17	A. I would think so.		
18	Q. Yes. And notwithstanding all of those considerations the		
19	unanimous conclusion of that meeting was that charges		
20	should be laid. Or these charges were warranted.		
21	A. All warranted, yes.		
22	Q. And isn't it a fact that really what happened in December was		
23	you decided, all right, there's a prima facie case here, but I		
24	don't think it's strong enough to buck the AG.		
25	A. Well		

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MR. QUINTAL, EXAM. BY MR. MacDONALD

- Q. Yes?
- A. That's...
- Q. Thank you. And that's, in fact, what I believe, what Chief
 Superintendent Feagan told us yesterday. That's what he
 took your letter to be saying.
 - 4:45 p.m.
 - Q. Thank you. And that's, in fact, what I believe what Chief Superintendent Feagan told us yesterday. That's what he took your letter to say. There are grounds there but it's not strong enough to go against the wishes of the Attorney General. He took from your letter, if my recollection of his evidence is correct, exactly what you meant to tell him.
- 13 A. Yes.
 - Q. Okay.

¹⁵ A. I didn't feel that we had a strong enough case.

Q. Okay. Now let me take you, though, back to page 96. Because there is a, I suggest to you a different and perhaps a more serious issue in the second last paragraph on that page. You say:

> It is our further opinion that no false pretence investigation should be pursued against Mr. Thornhill as a result of the information and documentation you have accumulated. There may well be an offence there in connection with misrepresentation. However, since there is no indication they wish to complain or lay charges, it would be perceived as an exercise of dubious

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MR. QUINTAL, EXAM. BY MR. MacDONALD

fate.

Now would you take it upon yourself to tell your staff that they are not even permitted to do a further investigation to determine whether there may have been the commission of a crime?

- A. Well, I can't say it any better than what I've said there, where I felt that they, to do so would be to sort of saying, well, okay, you blocked us in one avenue and now we're going to go after another avenue. And I don't have the recollection of the facts that we may have had at that time in terms of the false pretences and just exactly at what time it would have occurred, because I seem to recall there were further loans made by the banks in order for Mr. Thornhill to consolidate his debts, and the timing of that I don't recall now.
 - Q. That's got nothing to do whether or not he may have. I'm not suggesting he did. But whether or not he may have obtained funds in the initial instance under false pretences.
 - A. Yeah.
 - Q. And the report of the investigator said he had some evidence to support that and he would like to further discuss it with a prosecutor. But you're telling him not even to carry on the investigation. Why are you doing that?

A. Just what I said in my memorandum, that I can't...

Q. You don't want to be seen like a dog in the manger, is a phrase we use.

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14800	MR	. QUINTAL, EXAM. BY MR. MacDONALD
1	A.	
2		way we're going to go.
3	Q.	Okay. Then you conclude this:
4		ediningia≢ (n
5		I appreciate that your investigators may be less
6		than satisfied with this approach. They have done their work thoroughly and with confidence.
7		The activities of Mr. Thornhill and his associates as well as the practices and procedures of the
8		banks involved here have been brought under appropriate scrutiny.
9		What do you mean by that?
10	A.	I'm trying to recall just exactly what I meant.
11	Q.	Okay.
12	A.	And I would only be speculating now as to what I had in
13		mind at that time when I wrote this.
14	Q.	Now you have indicated to us that the consequences to the
15		R.C.M.P. in this case of proceeding with a charge were a
16		relevant factor in making your decision not to proceed, that is
17		the consequences of a daily relationship between the A.G. and
18		the R.C.M.P.
19	A.	Well, it was a fact that you could not ignore.
20	Q.	Now would you accept that the proper role of a police officer
21		is to uphold the law in accordance with his oath?
22	A.	Yes.
23	Q.	And that it should be done evenly, no matter who you're
24	×	dealing with.
25		

1 + A. Yes.

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- Q. How can the relationship then between the A.G.'s Department
 and the R.C.M.P. be any factor, any relevance in deciding
 whether to discharge that responsibility?
- A. I don't think you can overlook the fact that these were in,
 you're in a contractural agreement with the province. I don't
 think the police are completely... independent is not the word
 I'm looking for, but, you know, the Attorney General is sort of
 the chief law officer of the Crown and in the province and
 their Chief of Provincial Police, you can hardly ignore the fact
 that they have to have a working relationship.
 - Q. Don't you accept the fact that the policeman has a different role to play, a different obligation to discharge than does the Attorney General?
- 15 A. Yes.

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- Q. What is the proper, in your view, the proper resolution of a conflict where the Attorney... or the police officer believes that charges should be laid and the Crown says he does not accept that. He does not believe charges should be laid. How is that conflict to be resolved?
- A. Well, if the individual police officer believes that he should
 lay a charge, he has that ultimate right.
- 23 Q. Does he have an obligation to do that?
- A. That would be like saying that in all cases where he's convinced, I guess he has to go by his own conscience and his

02	MR	. QUINTAL, EXAM. BY MR. MacDONALD
1		own convictions.
2	Q.	Let me take you to a couple of other documents just quickly,
3		if you can go through them, please. I want to refer you to
4		page 110. Do you see this letter to the Commissioner?
5	A.	February?
6	Q.	Do you agree with
7	A.	I'm not sure
8	Q.	What is alleged to be Mr. Coles' view, that the Attorney
9		General's role is quite clear. "A final decision as to whether a
10		prosecution is commenced rests with the Attorney General."
11		That's the final sentence in the third paragraph.
12	Α.	Are you asking me whether that's Coles' view? I think it's
13		correctly stated.
14	Q.	Do you accept that that is what has happened in Nova Scotia?
15		That is the practice to be followed in this province.
16	A.	Yes, that's what he himself said.
17	Q.	That the R.C.M.P. in your term, did the R.C.M.P. accept that
18		policy?
19	Α.	No, I think you will find in the letter to, from the
20		Commissioner to the Attorney General of Nova Scotia in
21		February where he states otherwise.
22	Q.	Well, let me take you to that letter from the Commissioner.
23		Did you draft that letter, by the way? That's on page 117.
24	Α.	I don't think so, sir. I'm not sure, but I don't think so.
25	Q.	Let me take you to page 116 first. Were you aware of

14803	MR	. QUINTAL, EXAM. BY MR. MacDONALD
	1	discussions being held between the Commissioner and the
1		Attorney General How at this time?
2	A.	I don't think so.
3		
4	Q.	You said you didn't think so. Did you see the letter which is
5		on page 117 before it was sent?
6	A.	I have no recollection that I did.
7	Q.	But you have seen it since?
8	Α.	Yes.
9	Q.	And you would have seen it around the time it was sent?
10	A.	Yes, I think if you look in my notes, you will find that in
11		March, I Yeah, the 16th of March, I got a call from Chief
12		Superintendent Feagan regarding a local article in the paper
13		and, obviously, from my comments there, I have seen the
14		letter. I had seen it at that time, which was the 16th
15	Q.	Was that an unusual routing to be following from the
16		Commissioner to the Attorney General without having
17		contacted the Commanding Officer in Nova Scotia, without
18		sending him a copy of the letter?
19	A.	Without contacting him, not unusual nor sending him a copy.
20		There was nothing wrong with sending him a copy. As a
21		matter of fact, when you will look at what I've said, that we
22		would send him a copy if this had that already had been
23		done.
24	Q.	Let me take you to the letter, the fourth paragraph, the
25		Commissioner says:

200 114		
1		We also maintain as a matter of principle that
2		police officers have the right to lay charges
3		independent of any legal advice received if they are convinced that there are reasonable grounds
4		to do so and provided, of course, that a justice
5		will accept the charges.
6		Do you accept that as being a correct statement?
7	Α.	Yes.
8	Q.	So in this case, the Thornhill case, where you did consider
9		there were reasonable and probable grounds, you had the
		right to lay the charge.
10	А.	Yes.
11	Q.	Is that what the Commissioner is saying?
12		10/201
13	Α.	Yes.
14	Q.	Now he goes on, the Commissioner, in the next couple of
15		paragraphs to say that he asked that a review of the Thornhill
16		case be carried out, a careful review conducted by you and
17		the Yes, by you. And he refers to the meeting being
		convened in Ottawa and so on. Now you've told us everything
18		that was done in the review process, didn't you? We've dealt
19		with that already today.
20	A.	
21		I think so. I don't know if I overlooked anything.
22	Q.	Now this is the paragraph that I'd like to direct your attention
23		to. It says:
24		At the completion of his review (that's you), he
25		came to the same conclusion as had the Deputy

14805	MR	. QUINTAL, EXAM. BY MR. MacDONALD
1		Attorney General, that being that the circumstances of the case as reflected in the file
2		combined with the evidence in the hands of the
3		investigators did not warrant the laying of a charge nor the continuation of an investigation.
4		Is that an accurate reflection of the conclusion you came to?
5	A.	Not quite. I would not have said that in those terms.
6	Q.	In fact, you came to the conclusion that there were reasonable
7		and probable grounds to warrant the laying of a charge but
8		the case wasn't strong enough to go against the wishes of the
9		Attorney General.
10	A.	Yeah.
11	Q.	Yes, and the answer was yes. Did the commissioner instruct
12		you to carry out a review in this case? That's what was said
13		on the bottom of page 117, that he instructed you to carry out
14		a careful review.
15	A.	He said, "I instructed that the file be carefully reviewed."
16	-	Whether this was done to me personally or whether it was
17		done to the Director of Criminal Investigation at the time, I
18		couldn't say. And he goes on to say that the review was
19		conducted by myself and the senior staff at headquarters.
20	Q.	The Commissioner goes on to say in this letter, though, after
21		the paragraph we just read, which does not accurately reflect
22		what happened here, does it?
23	A.	I'm sorry?
24	Q.	We've already agreed that the second paragraph on page 18
25		doesn't accurately reflect what happened here; that is, that

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MR. QUINTAL, EXAM. BY MR. MacDONALD

- you came to the conclusion that the facts did not warrant the laying of a charge. That's not accurate.
- I... It's hard for me to get... It depends on how you interpret A. my memo of December the 17th where...
- I thought we already agreed on that. It was interpreted by О. Feagan and you said you agreed that the interpretation is 6 correct, that you believed that there were reasonable and probable grounds to warrant the laying of a charge but the 8 case wasn't strong enough to justify going against the wishes of the Attorney General. That was your conclusion following 10 the review.
- Α. Well, I didn't think we should initiate the prosecution under 12 those circumstances. 13
- Q. Against his wishes. 14
- A. Against the direction of his... 15
- О. Against the direction of the Attorney General. 16
 - No. Α.
- О. Okay. But when the Commissioner then says in the second 18 last paragraph of his letter, in the middle of it: 19

What is important, of course, is that this is a judgement reached entirely within the force and without outside influence or direction.

That isn't accurate either. There certainly was outside influence or direction which affected the decision you made not to lay a charge.

14807	MR	QUINTAL, EXAM. BY MR. MacDONALD
A I don't No. I reached my decision myself. Nabody		
1	A.	
2		influenced me to
3	Q.	I'm sorry, sir, I don't mean to suggest that anyone
4		deliberately came and influenced you, but I'm saying that
5		your decision was certainly influenced by the decision that
6		was taken by the Attorney General. Had it not been for that,
7		I suggest to you, had it not been for the Attorney General
8		saying "No charges are to be laid," charges would have been
9		laid here.
10	A.	Well, that's a hypothetical question. If there had been no
11		disagreement, it would never have come to headquarters in
12		the first place.
13	Q.	If the Attorney General had not taken the position and
14		directed that no charges were to be laid, I suggest to you that
15		once you concluded there were reasonable and probable
16		grounds to warrant the laying of a charge, that a charge
17		would have been laid.
18	A.	There would have been no disagreement at the divisional
19		level.
20	Q.	Okay. How lengthy was your briefing of the Commissioner
21		with respect to this whole thing, this whole review process,
22		what was done, what was in the file, and what led to your
23		conclusions? How detailed was your briefing of the
24		Commissioner?
25	A.	I don't recall, but I certainly would have made him aware of

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MARGARET E. GRAHAM DISCOVERY SERVICE, COURT REPORTERS D'ARTMOUTH, NOVA SCOTIA

14808	MR. QUINTAL, EXAM. BY MR. MacDONALD		
the facts as thoroughly as I could.			
2	O Would you have advised him Never mind. He would have		
	had a copy of your letter that you sent to Feagan?		
4	A It would be on the file cortainly		
5	Q. And can we assume that he would have read that before?		
6	A. I would think so.		
7	Q. Advising the Attorney General of what was done by the		
8	R.C.M.P.?		
9	COMMISSIONER EVANS		
10	He says he didn't.		
11	MR. MACDONALD		
12	I'm sorry, he says he didn't, My Lord? Thank you.		
13	COMMISSIONER EVANS		
14	Although I did not personally review the file		
15	MR. MACDONALD		
16	Q. Yes, or sit with a review team. That's what the Commissioner		
17	said.		
18	A. Uh-huh.		
19	Q. So if he didn't personally review the file, you would have		
20	reviewed with him all the salient facts and told him what was		
21	happening.		
22	A. Yes.		
23	MR. MACDONALD		
24	Those are all the questions I have, My Lord.		
25			

14809	MR. QUINTAL, EXAM. BY COMMISSIONERS		
1	EXAMINATION BY COMMISSIONERS		
2	COMMISSIONER EVANS		
3	Q. Mr. Quintal, I notice that you did not receive a copy of this		
4	letter. Was that unusual? Would that be unusual? Would		
5	you have expected to receive a copy of the letter?		
6	A. Not necessarily, sir. It would probably be placed on the file		
7	and whether it would be sent back through my office or not		
8	or sent directly to the Director of Criminal Investigations, I		
9	It could be either one.		
10	Q. Thank you.		
11	A. There is no indication on the file itself as to just what route i	it	
12	followed.		
13	MR. CHAIRMAN		
14	Q. Did you ever see this letter before		
15	A. Before it was sent, sir?		
16	Q. No, no, but did you		
17	A. Yes, I had, but as I mentioned on, in my conversation with		
18	Chief Superintendent Feagan on the 16th of March, I told hin	n	
19	I had seen it.		
20	COMMISSIONER EVANS		
21	Q. Sorry, but that's a long time afterwards. That's a month or se	0	
22	afterwards. No, I'm sorry. It was sent on the 25th of		
23	February, I'm sorry.		
24	A. Two or three weeks.		
25	Q. Yeah, you're right. thank you.		

14810	MR OUINTAL	EXAM BY	COMMISSIONERS
	MIN. OUINTAL	LAANI. DI	COMIMISSIONER

MR. CHAIRMAN

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Mr. Ruby?

EXAMINATION BY MR. RUBY

Q. Mr. Quintal, there's two items that are confusing to me that I'd like you to assist me if you can. First on page nine, if you could turn to page nine. It's a handwritten note and I don't understand the middle paragraph on the right-hand side.
"They," and I'm not sure if that refers to the police or the Crown's office, "They do wish to drag their feet a little," a word I can't understand...

MR. CHAIRMAN

Until.

MR. RUBY

Q. Mine is a little shorter, thank you. "Until the leave to appeal on the blank search warrant matter so that any warrant they execute or apply for will not be accessible to public press..." Et cetera. Do you know what that's about?

A. I don't know for sure but... It seems, I'm only speculating now but it seems to me that there was some question, I don't know whether it was at that time or not, about access to the court records in terms of applications for search warrants.

Q. The Queen v. MacIntyre.

A. You've got me there, I don't know, but I think that may be what it refers to but I don't really know.

14811 <u>MR. QUINTAL, EXAM. BY MR. RUBY</u> 5:10 p.m.

- Q. Do you know why they wished to drag their feet to prevent the press and the public from getting access to search warrant executions?
 - A. No.

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Q. At page 78 is a passage that I find confusing as well. In the middle of the first complete paragraph on that page, it's a discussion about... The paragraph opens with a decision about the Deputy Attorney General wishing to release his findings to the press at the time of his release in order the press should have the decision researched by their own counsel before drawing any proper conclusions on their own and the Attorney General was not in favour of that. Do you know what that's about?

A. I'm sorry?

Q. Do you understand what that is about?

A. Well, I can only surmise from the documents that are in here. I think there was a draft press release from Mr. Coles. Yeah, I don't know but there was a draft release and the final release from the Attorney General was a little different. That's all I can tell you about that.

Q. Do you know what is meant by the phrase "The Attorney General is apparently not in favour of this." Does that make any sense to you?

A. Well, I presume it's based on the changes made in the original

Margaret E. Graham Discovery Service

298 PORTLAND STREET, DARTMOUTH, N.S. B2Y 1K4 PHONE: 469-5734

September 30, 1988

To: All Solicitors

From: Margaret Graham

Re: Daily Transcripts

In Volume 84, September 13, page 14811, Line 11, the phrase "drawing any proper conclusions" should read "drawing improper conclusions." In Volume 87, September 19, please insert the attached page 15489A which was inadvertently left out.

I apologize for any inconvenience this has caused.

M. Graham

1	draft press release and the last, the one that actually come
2	out.
3	Q. And then he goes on to say:
4	
5	Mr. Gale also advised instructions should be going forward to the Crown Prosecutor appointed
6	to assist us in the Canadian Distilleries investigation, not to include any recommenda-
7	tions as to charges in his report to the Deputy
8	Attorney General. At the conclusion of the investigation, the Deputy Attorney General and
9	his staff will review the file and determine if or what charges are available.
10	Now am I right that the Canadian Distilleries investigation
11	was the Barrow's case?
12	MR. PRINGLE
13	My Lord, I'm not sure if that matter is still not proceeding in
14	some way. I think we'd better be a bit careful.
15	MR. CHAIRMAN
16	I don't even know the case you're talking about.
17	MR. PRINGLE
18	I don't think we want to get into it if it is a case that's
19	presently before the courts. I'm not sure if it is or not, I just have
20	a suspicion that it may be.
21	MR. RUBY
22	I don't know if it is either.
23	Q. What I'm trying to get at is the question of whether or not
24	that was also a political case because it's another example of a

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1		case where the Deputy Attorney General doesn't want any
2		recommendation regarding charges, or is it an ordinary case.
3		Do you know? Can you assist us?
4	Α.	I think the, I think that the Distilleries investigation had to do
5		with some I don't know if I can remember it now, but I
6		think it had to do with some amounts that had to be paid by
7		companies who had their products on the
8	Q.	That's for listing privileges that you pay off a political party,
9		is that what the allegation was?
10	Α.	I think so.
11	Q.	So that would be a political case as well.
12	A.	I don't know who was involved totally within that
13		investigation.
14	Q.	I want to turn then to page 94, which is your letter. You've
15		been asked a lot of questions about it, but I have a few more.
16		You said in the second line on the top of page 94:
17		
18		I must agree that while it (that's the Coles' memorandum) makes some relevant points with
19		respect to the position of the banks and the effect of Section 110(b) of the Criminal Code fails
20		to address in an informative fashion and so forth
21		the requirements of 110(c).
22		And you ultimately decide not to proceed. You said today
23		when my friend questioned you that you came to the
24		conclusion that there was no intent necessary under
25		110(1)(b) on the part of the banks. You told Mr. MacDonald

1		just a little while ago. Is that really your conclusion?
2	MR	. CHAIRMAN
3		No, I think you Try it again. Will you ask it again?
4	MR	<u>. RUBY</u>
5	Q.	Sure. My note of what you said to Mr. MacDonald was that
6		you concluded with regard to Section 110(1)(b) and the
7		prosecution that was possible of the banks, that requisite
8		intent required under 110(1)(b) was not there vis-a-vis the
9		banks. Is that so?
10	<u>C0</u>	MMISSIONER EVANS
11		I didn't understand him to say that.
12	MR	. RUBY
13	Q.	Let me just clarify again. Was that your position?
14	Α.	I think we, if I recall the question, was that the interpretation
15		of intent under 110(b) or the requirements is different than
16		under 110(c).
17	Q.	Right. And then why did the banks not get charged? What's
18		the answer to that? What was the defect in the proposed case
19		against the banks that caused you not to lay an information
20		against them?
21	Α.	The banks, their, the proposal that was made for the
22		settlement in September was in an effort to liquidate their
23		debt and they decided to agree to that. And it was a
24		condition by Mr. Thornhill that all of them were to agree that
25		that settlement or else it And this was a normal business

1		proposition.
2	Q.	It was a normal business proposition?
3	Α.	From a person that, or a normal proposal to be made by a
4		person under debt who he felt couldn't liquidate.
5	A.	Yes, on the part of Mr. Thornhill, on the part of the banks,
6		why did you not charge them for settling for 25 cents on the
7		dollar with Mr. Thornhill?
8	Α.	Well, I didn't think we had the evidence of an intent, I think,
9		intent You're asking me now to go back eight years, and
10		without having the benefit of looking at the Code, but it
11		seemed to me in 110(b), it has to be related to dealings
12	Q.	With respect to these dealings, that's right.
13	Α.	Yes.
14	Q.	You felt you had no intent on the part of the banks to act with
15		respect to these dealings, is that
16	Α.	Well, there were no specific dealings with the government at
17		the time that I was aware of.
18	Q.	You were not aware of any.
19	Α.	No, except that all banks, all those banks did business with
20		the government. But the offer to settle the debts were not
21		related to any specific dealings. That's my recollection now of
22		the facts.
23	Q.	And did you think that the Code required that the offer to
24		settle the debts had to relate to the government's business as
25		well as Mr. Thornhill's business? Was that your impression?

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1	A.	I'm trying to, the only dealings that were taking place at the
		time were the settlement of the debt.
2	Q.	That's with Thornhill's dealings.
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4	A.	Yes. I don't know of any other dealings with
5	Q.	Dealings with Mr. Thornhill's, not the government's, right?
6	Α.	Right.
7	Q.	Did you read Mr. Plomp's memorandum where he talks about
8		the meaning of those dealings?
9	Α.	What page is that?
10	Q.	Starting at page 70? It's the dealings, I suggest, when you
11		read that, that the government on the part of the banks was
12		concerned. Not the dealings of Mr. Thornhill in a charge
13		against the banks under 110(b). You didn't understand that.
14	Α.	Now you're asking me that now and eight years ago, I would
15		have been much more familiar with the provisions of the
16		Criminal Code and their requirements.
17	Q.	You see at page 72 in the middle of the page there's a quote
18		from <u>Regina v. Williams</u> . Now I'll read in the middle of that:
19		Wilhows a memory of firm the firm
20		Where a person confers a benefit upon a government employee, the [crease?] of the
21		benefit must relate to the dealings with the government but no such restriction is contained
22		in provisions under which the accused under
23		110(c) would be charged.
24		It's the dealings with the government that are in issue.
25	A.	That's in 110(b).

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Q. Right, that's the one I'm asking you about. The banks were supposed to be charged. They had dealings with the government, did they not?

A. Not specifically related to that settlement.

Q. The answer is you thought that the particular benefit had to be related to the particular, to the Thornhill dealings, not dealings with the government, generally. That's why he wasn't charged. Is that correct?

9 A. I'm trying to recall now what I said about the banks.

Q. You can see at page 71, the first, second complete paragraph: 10 "Co-status quoted. It is significant that the word 'dealings' is 11 immediately followed by the expression of 'of any kind' That 12 indicates that Parliament did not intend the word 'dealings' 13 to be construed in a narrow restricted sense." And they cite 14 Williams "where dealings included the negotiation of a 15 hospital tax arrears settlement." This was in front of you, 16 was it not? 17

A. Yes.

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- Q. And you reviewed this or should have reviewed this before
 you made your opinion, correct?
 - A. Yes.
- Q. All right. Page 95, if you turn back to it in that report. You
 outline a number of factors here and I want to ask you to
 consider them with me together so I can understand better
 what was going on in your mind. You outlined in the first two

1	paragraphs the history, really. Accumulated the debts over a
2	long period of time and it was his brother-in-law who
3	engineered the final settlement by giving him a loan. Then
4	you say: "Given the fact that (a) bankruptcy might have been
5	cheaper." Do you have any knowledge as to whether or not
6	bankruptcy was cheaper?
7	A. I think I said earlier that the advice I got at the time was that
8	the bankruptcy might have been cheaper and I take that
9	from the experience of our people who are also involved in
10	the bankruptcy side within the commercial crime section.
11	Q. But you didn't know whether it would or wouldn't be, did
12	you?
13	A. No, that's why it says it might have been.
14	Q. And you took no steps to find out, did you?
15	COMMISSIONER EVANS
16	That's hardly fair, Mr. Ruby. He says that he took the advice
17	of someone in his department who was familiar with bankruptcy.
18	MR. RUBY
19	That might be. I'm asking him whether he took any steps
20	to find out whether it would be.
21	CHAIRMAN
22	Well, the only way would be is to go bankruptcy, I guess.
23	COMMISSIONER EVANS
24	Yeah, go through it.
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1 MR. RUBY

2	Q. Or to consult your legal counsel, for example. To say, for	
3	Thornhill, in this circumstance, would it be cheaper or not,	
4	given his income, his job, his assets, give me an opinion,	
5	please. You could have done that and you did not, correct?	
6	A. I did not do that, no.	
7	Q.	
8	(b) One, possibly two of the banks had already written off these debts.	
9	Feagan testified yesterday that was false. That, in fact, they	
10	had not written off these debts. You thought they had.	
11	A. From the documentation I had read, yes.	
12	Q. From the documentation that he gave you, he said no, that	
13	they were contemplating it but they never did it. And he	
14	pointed out that if they had done it, they wouldn't have had a	
15	settlement to receive.	
16	MR. PRINGLE	
17	Where is that in that documentation? Can you refer us?	
18	MR. RUBY	
19	I don't have it here. I'm talking about Mr. Feagan's evidence.	
20	MR. PRINGLE	
21	Well, you just made a reference where you said when the	
22	documentation was referred to him, he pointed that out and I	
23	don't recall that being in there.	
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- A. Well, that's the impression I had at the time and I have not indicated otherwise.
- Q. You knew that the reason why the banks were taking the view they had taken towards these debts was expressed in the quotes that we find at page 40 and following. Have you seen those?
 - A. Yes.

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- Q. And they are replete with references to political prominence and you'll see at the top of page two in the last paragraph:
 "They considered it a political donation." The motivation is exclusively political from these quotes, you agree? There were the other considerations but these show a political motivation?
 - A. On the part of the banks?
 - 5:25 p.m.
 - Q. Yes.
 - A. That...
 - Q. Well, if the whole purpose of Section 110 is to prevent improper advantage being taken or given and you've got all this material indicating political advantage is what's being sought, *inter alia*.

MR. MERRICK

Oh, I object, My Lords, there's been no evidence of political advantage being sought at all, in fact, the evidence is contrary to that.

> MARGARET E. GRAHAM DISCOVERY SERVICE, COURT REPORTERS DARTMOUTH, NOVA SCOTIA

1 MR. RUBY

2 Q. Well, let's go back and take a look at 40 and 41.

3 MR. CHAIRMAN

These are internal memos from within the banks.
 Presumably for them to be motivated, someone else would have
 to have some knowledge of this, wouldn't they?

MR. RUBY

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Q. Let's take a look then if you would with me, sir, at page 41, the last four lines, for example, of the first quote, second paragraph on that page, "And the fact that Mr. Thornhill may indeed have a very influential role to play as an important Cabinet Minister, we now inquire if you wish us to make a formal approach concerning the position of his debt with us." Does that not indicate to you as a trained police officer, that they are...

MR. MERRICK

My Lords, I rise in objection again. That's exactly the point that I was raising yesterday. We have no evidence as to what was the final determining factors on the parts of these banks in making whatever decisions they may have. We have a bunch of unattributed statements clipped out of somebody's file, pasted together, on scissors and paste, a couple of pages here, giving us no indication whether it's the bank teller, whether it's an assistant bank manager, and that statement itself indicates "We now inquire if you wish us to make a formal approach concerning the

position of his debt with us." Before Mr. Ruby can begin to 1 suggest, either for the witness or for any of this, that the banks 2 did this, did something for political reasons, he's going to have to 3 have the evidence that that is, in fact, the reason why the banks 4 made decisions and not a collage of quotes clipped out of 5 somebody's files. I'm sure that if you went through files, you're 6 going to find a lot of quotes suggesting all sorts of things but have 7 no relevancy as to why decisions are actually made. 8

MR. CHAIRMAN

There certainly is no evidence before us and I'm not sure that the evidence would be relevant in any event, and I ruled on this yesterday with respect to what motivated the banks.

MR. RUBY

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With respect, what there is before us is some evidence that the banks have political motivation. Whether or not it would be conclusive enough to sustain a finding...

MR. CHAIRMAN

Or whether that... you know, the point that's being made is that we have excerpts from documents that were obtained from the bank documentation in the hands or in the files of the Department of the Attorney General. There may be...the next paragraph may follow and say "We think that the only reason why we can do this is the only chance of recovering any money." <u>MR.RUBY</u>

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Well, let's have the full quotes then. I'm relying on counsel

to give us meaningful quotes and not misleading ones.

2 MR. CHAIRMAN

I'm sure they're not misleading.

MR. RUBY

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5 Well, if they're not misleading, then surely we can rely on it 6 as being some evidence of political motivation.

7 MR. CHAIRMAN

It is evidence of a suggested motivation, but I repeat, Mr. 8 Ruby, that we, as we've said a dozen times, that we're not going to 9 admit evidence that will impinge upon a criminality of anyone 10 who is not before us. It is outside our terms of reference. The 11 only reason why these issues are before us now is to enable us in 12 the making of recommendations in this inquiry, otherwise it 13 would not be a very meaningful inquiry if we suddenly made 14 findings of fact as to what caused the ... brought on the wrongful 15 conviction of Donald Marshall, Junior. We have been asked to 16 make recommendations presumably, hopefully, so that if they're 17 accepted there will not be a recurrence in the future. 18

MR. RUBY

Well, I want it understood that I don't insist or suggest that this is conclusive evidence of political motivation.

MR. CHAIRMAN

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No, but it's still...the innuendo is there and these people are not before us and they have really no right to be before us, certainly they haven't asked to be before us, and I think it would

> MARGARET E. GRAHAM DISCOVERY SERVICE, COURT REPORTERS DARTMOUTH, NOVA SCOTIA

1	be outside of our reference terms and would not be appropriate to
2	start down another line of or another avenue which could lead to
3	someone suggesting further injustices.
4	MR. RUBY
5	Well, shall we shut our eyes to the content of these
6	MR. CHAIRMAN
7	We're not shutting our eyes to the contents.
8	MR. RUBY
9	Can I not refer to them in asking questions of the witness?
10	MR. CHAIRMAN
11	You can refer to them.
12	MR. RUBY
13	How can I refer to them?
14	MR. CHAIRMAN
15	You can refer to them. You can ask this witness, number
16	one, whether or not he has seen these before. Did you see these?
17	MR. RUBY
18	Q. Were they before you?
19	A. Yes, I have.
20	MR. CHAIRMAN
21	No, I know you've seen them now, but did you see them at
22	the time you made your recommendation or your opinion to
23	theto the Attorney General's Department, your final decision?
24	MR. QUINTAL
25	I can't recall specifically, sir, but if they were in our files, I

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. Q.

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1	have seen them.
2	MR. CHAIRMAN
3	If they were in your files, but it says here they're in the
4	files of Messrs. Herschorn and Coles.
5	MR. RUBY
6	We clarified yesterday from Mr. Feagan that, in fact, they
7	were part of the RCMP files.
8	MR. CHAIRMAN
9	They were. Well, if you had seen thesedo you recall seeing
10	them?
11	MR. QUINTAL
12	Not specifically, sir, I'm not
13	MR. CHAIRMAN
14	Well, what sort of meaningful evidence can he give us on
15	this?
16	MR. RUBY
17	Oh, I think he can help us a great deal, let me try.
18	Q. If you had seen those comments, assuming that you saw
19	them at the time, would you not think it wrong to take into
20	account the bank's view of these debts when their views
21	were at least in part so coloured by the seeking of political
22	advantage.
23	MR. MERRICK
24	My Lords, they don't know what the views are. We're
25	getting in to that area. He insists on getting into this, we have to

20	IVIN.	QUINTAL, EAAWI, DT WK, KUDT	
1	bring the		
2	MR. CHAIRMAN		
3		If Mr. Ruby will use the word "may."	
4	<u>MR.</u>	RUBY	
5	Q.	Please take my question as using the word "may". That the	
6		banks may have been seeking political advantage.	
7	Α.	I don't know what the banks may have been seeking.	
8	Q.	You were unable to draw any inference on what the banks	
9		were seeking?	
10	А.	Well, we were looking at a benefit, the benefit was really in	
11		terms of a settlement which took place in September '79 or	
12		the offer, I think, was made in September '79. These	
13		comments sort of, in my estimation, sort of relate to a	
14		process of collection ofor noncollection of a debt.	
15	Q.	Yes. And the reason that's given in these excerpts for non-	
16		collection, they may not be the only comments as to reasons,	
17	5	but the reasons given on these excerpts are political	
18		advantage being sought, do you agree? You don't agree.	
19	Α.	No, I	
20	Q.	What do you take aswhat did you take as the meaning of	
21		the phrase, in number 5, "We consider it prudent,	
22		considering Mr. Thornhill's position as Minister of	
23		Development for the Province of Nova Scotia, not to apply	
24		too much pressure at this juncture."	
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MR. MERRICK

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My Lords, I rise again. When we start to ask this witness what does he think was meant by some unnamed bank official who wrote something, I don't know how many years ago, that somehow got clipped out and pasted onto these pages, we're into the realm of fantasy. That's not where this Commission should be.

8 MR. CHAIRMAN

Well, I have no difficulty interpreting what that meant anyway, any more than, you know, it shows how...when you're dealing with excerpts how careful one has to be because I see down here what also may be a source of an answer to a question you put just a few minutes ago to this witness, Mr. Ruby.

14 MR. RUBY

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Yes, My Lord.

MR. CHAIRMAN

About the bankruptcy, you see 7(a), "The debtor, now Minister of Development and chairman of the Treasury Board for the Province of Nova Scotia, is in a bankrupt position financially." <u>MR.RUBY</u>

Yes.

MR. CHAIRMAN

And I would think that no one better than a chartered bank would be able to assess whether a person is bankrupt or not. They've had more experience than the rest of us.

MR. MERRICK

My Lords...

MR. RUBY

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I can see very clearly from number 7(b) if you turn the page the rest of that letter's extract. "The other competitor banks to whom Mr.Thornhill is heavily indebted have adopted a waitand-see attitude, and for political reasons we are not pressuring for payment and, in fact, are making no effort to contact him. MR. MERRICK

My Lords.

MR. CHAIRMAN

You know, all that is true. In all this, I don't, you know, I don't need any interpretation from this witness about what all that means.

MR. MERRICK

In fairness I take it Mr. Ruby is going to read the four or five or six pages of other quotes that talk about the business reasons for doing this.

MR. RUBY

My Lord, but the witness has now said that he did not take from these excerpts that there was any political motivation at all. Q. Now, that is still your position?

A. Excuse me, I think you said were they seeking a political advantage.

25 Q. Yes.

1	Α.	Well, I don't know what advantage they were seeking.
2	Q.	You couldn't imagine any advantage they were seeking. You
3		thought of none at the time?
4	A.	All four banks were dealing with the government.
5	Q.	Fine. And none of this language, looking at 7, read again
6		with me, "The other competitor banks to whom Mr.
7		Thornhill was heavily indebted have adopted a wait-and-
8		see attitude and for political reasons we arepolitical
9		reasons are not pressuring for payment and, in fact, are no
10		effort to contact him," does not suggest to you any seeking of
11		political advantage by that bank?
12	A.	I must admit I'm not sufficiently familiar with the dealings
13		of the banks with the government in the business sense to
14		determine what political advantage they would gain when
15		all of them are dealing with the government, and all four
16		had indebtdebts from the same individual.
17	Q.	All right. And you took no steps to make inquiries with
18		respect to that issue?
19	Α.	I'm sorry.
20	Ø	You made no inquiries from others in yourfrom the force
21		with respect to that issue?
22	A.	No. Except to determine that, in fact, all four were dealings
23		withwere dealing with the government at the time.
24	Q.	(c), back to page 95. "He now has an obligation to his
25		brother-in-law amounting to twelve yearly repayments of

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1		\$3,600 each and has signed over his share of the Thornhill
2		home." How does that assist us one way or the other in
3		determining whether or not a charge would be sustained at
4		trial?
5	Α.	I'm sorry, I don't get the point.
6	Q.	How did this help you when you were assessing the case in
7		deciding whether or not the charge would be sustained at
8		trial, successful at trial?
9	Α.	Well, he still had an obligation to pay whatever amount of
10		settlement had been proposed.
11	Q.	I couldn't hear because the chair moved. Still had an
12		obligation to pay
13	Α.	Whatever amount of the proposal that had been made that
14		he still had to pay.
15	Q.	He still had to pay the twenty-five cents on the dollar. It
16	÷	wasn't an entirely free trip.
17	А.	No, no, but he'she had to pay it back to his brother-in-law.
18	Q.	Yeah. Right. Can you assist me as to how that helps us or
19		helped you in determining whether the charge would be
20		sustainable at trial?
21	Α.	I can't recall now just exactly what was in my mind at the
22		time we werewe wrote this.
23	Q.	You then go on at the top of page 96, "It could be argued
24		that (a) he hardly received a benefit at all." Now, you're
25		familiar with the well-known police discretions with more

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trifling cases, cases where there's nothing really involved,
theft of a hairpin, that sort of thing, you just don't bother
prosecuting, right?
A. Uh-hum.

Q. Is that what you're talking about here, that kind of trifling case?

A. No, that's not what I'm talking about. It's not...

Q. Because he received a number of benefits. Tell me if you agree with me. One, he kept his job, his public reputation and his position. And he saved \$.75 on the dollar. You knew that, did you not?

A. I don't know that he would have lost his job. He could have.I don't know that.

- Q. He managed to escape any risk to his job. I'll amend my suggestion. You knew all those things?
- A. I don't know whether his job was in jeopardy as a member and a Cabinet Minister.
- Q. He's in charge of the treasury of Nova Scotia. Do you think...
- A. Well, I don't recall that he was in charge...
- Q. Do you think going in bankruptcy might affect that position...
- A. Excuse me, I don't recall he was in charge of the Treasury. I thought he was the Minister of Development.
- Q. He's in charge as a Minister, let's not worry about the detail of it, with large budgets under his control, very large budgets,

1	o.k.? Assume that. Would you not that such a person,
2	reference to Page 41, Minister of Development and Chairman
3	of the Treasury Board for the Province of Nova Scotia. Would
4	
5	you not think that the Chairman of the Treasury Board might
6	be looked askance at if it was discovered he was personally
7	bankrupt it was publicly known?
8	MR. MERRICK
	My Lord, I'm going to rise again on an objection
9	A. Well, if
10	Q. Let me finish my question for a second.
11	COMMISSIONER EVANS
12	Before you answer it, listen.
13	MR. RUBY
14	Q. And the avoidance of that disclosure would be a benefit to
15	him of great significance. Now don't answer until my friend
16	has a chance to object.
17	MR. MERRICK
18	My Lord, it's one thing to ask this witness, "Did you take that
19	into account, how does that particular aspect influence your
20	decision one way or the other?" It's not within the realms of the
21	relevancy of this commission to now begin to debate whether or
22	not Mr. Thornhill's job was or was not in fact in jeopardy. The
23	sole issue is whether this witness took that account into fact [sic]
24	
25	and if so, how did it influence his decision. We're now going to get

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<u>CHAIRMAN</u>

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Not how it may influence voters, unless we want to take judicial note of things that have been happening.

MR. MERRICK

And I don't want Mr. Ruby to go off on another one of his flights of supposition on this point because it's beyond the scope of this inquiry.

MR. RUBY

I understand my question. I don't understand the objection. I want to know if I can, whether the witness is aware that that was a benefit that this man was getting, the avoidance of publicity given his position.

COMMISSIONER EVANS

Well, did it affect him is what you want to know. MR.RUBY

Was he aware of it at the time and the second question is did it affect him?

<u>CHAIRMAN</u>

Well, that's the only question, did it affect him because... MR.RUBY

First of all, he wasn't aware that it couldn't affect him. CHAIRMAN

Well, it's purely speculative whether it would or would not.

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MR. RUBY

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Quite. But I wouldn't say it was purely speculative. MR. CHAIRMAN

It's a speculation that could only be answered properly whenever the next election rolled around as it related to Mr. Thornhill.

MR. RUBY

- Q. Did you first of all know that he was Chairman of the Treasury Board when you made your decision?
- A. I'm not sure. I knew he was the Minister of Development. Whether I was aware that that included Treasury Board, I can't recall exactly.
- Q. You've agreed that the passage I read to you on Page 41 was part of the material you would have had before you? If you read it, you would have known that he was the Chairman of the Treasury Board. The bottom of Page 41.

A. I probably would have. I can't recall.

Q. Either you knew it or you didn't read the file carefully, one or the other, correct?

COMMISSIONER EVANS

There may be another answer too. Is it accurate? This is some unknown person...

MR. RUBY

Mr. Thornhill's counsel is here and he can tell me if it's

inaccurate, I'm sure.

MR. MERRICK

I'm not going to speak to the accuracy of a collage of documents containing God knows what bankruptcies...

<u>CHAIRMAN</u>

Anyway, suffice it to say ...

MR. MERRICK

Which is what Mr. Ruby would like to have his case on.

<u>CHAIRMAN</u>

Without getting into great arguments as to the prestige and importance of various portfolios within a government, I think we can accept the fact that Roland Thornhill occupied, as a Minister of the Crown, a position of importance in the government of Nova Scotia. So the only question that you have to answer is whether, when you were arriving at your conclusions that are set forth in your opinion, whether or not you took that into account. That he, that it may have affected his position as a Minister of the Crown. MR.RUBY

Did you consider it a benefit?

COMMISSIONER EVANS

Pardon?

MR. RUBY

Q. Did you consider that to be a benefit? Did you think the publicity which might attend upon it being disclosed that the

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Minister of the Crown was bankrupt and that avoidance of that publicity would be of benefit.

- A. There was at that time already a lot of publicity regarding the Thornhill case.
- Q. There was nothing regarding him being a bankrupt. Did you think that avoiding that publicity might be of benefit?A. No, I didn't consider that aspect, not that I recall.

MR. MERRICK

Incidentally, My Lord, I have to rise again. There is no evidence that he wasn't a bankrupt. If we see that reported tomorrow, there will be trouble that will flow from that. This witness merely said that possibly bankruptcy proceedings would have been cheaper.

COMMISSIONER EVANS

All we're really concerned with, Mr. Ruby, surely is were all these various things factors that influenced this witness in arriving at the conclusion at which he arrived. You have to enumerate one by one. Were they factors that you took into consideration, the fact that he was a Cabinet Minister, that he was short of money, that he owed the banks. Was that a factor that you took into consideration?

MR. QUINTAL

A. Well, the fact that he could not liquidate his debts would certainly, as I explained here, it was all part of this. He made

	a proposal. He couldn't liquidate his debts on the basis of the
	income he had at the time and, therefore, made a proposal to
	the banks to try to settle his debts.
Q.	Did it make any difference to you that he was a Cabinet
ų.	Minister? Did that influence your decision?
A.	No.
	MMISSIONER EVANS
001	Is that what you wanted?
MR	<u>.RUBY</u>
Q.	Yeah.
A.	No, because, at that time, as I say, this was well known.
<u>C01</u>	MMISSIONER EVANS
Q.	Well, whether it was well known or not, did it influence you,
	is what we'd like to
A.	No.
<u>MR</u>	RUBY
Q.	Did you consider whether, not having to pay off 75 cents on
	the dollar was a benefit? That was the net result of it, was it
	not, he didn't have to pay off 75 cents on the dollar. Did you
	consider whether that was a benefit when you said "He
	hardly received a benefit at all"?
A.	I forget now what amounts he owed to each of the banks.
Q.	Over a hundred thousand in total.
A.	No, but in terms of each of the banks and how much had been

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written off and was considered to be written off by the other banks, how much that would total. Because if, in fact, he wrote that off, then his actual indebtedness would be reduced to a corresponding amount.

Q. I think what you're saying then is that the amount may have been quite trivial, the amount that he actually saved.

A. I didn't say "trivial," but I don't know how much it would exceed the settlement that he finally made. I don't recall now what...

Q. Why wouldn't you inquire and find out?

I think at that time we had the amounts that were owed but I Α. don't recall what they were. And also the fact that he couldn't pay his debts according to his income at that time. Well, that explains to me why the benefit was of particular 0. importance to him, he couldn't pay the debts. But I don't understand how you can say in the face of the fact that you're talking about, how "he hardly received a benefit at all." And I'd appreciate any assistance you can give me on that. I mean, what did you mean by that, "he hardly received a benefit at all"? At the very least he got 75 cents on the dollar. We know from Paragraph (c), that he owes about forty-odd thousand as 25% of the total. So the sum total, the 75% must have been quite substantial. How can you say he hardly received a benefit at all?

A. Because if he hadn't paid his debts, the settlement that he finally reached was a proposal which he made and had his relative underwrite on his behalf. The alternative to that would have been if he had gone into bankruptcy, what amount would he have been obligated to pay. Now would it be greater or lower than what he actually paid or had to pay?
Q. And you think this is first class police work? To sit speculating as to whether it would be lower or higher, making no impression... no request for further information and then concluding he hardly received a benefit at all? Is that first class police work, in your view?

A. All I can tell you is that these are the considerations that I made at the time when reaching a decision.

Q. Is this the usual standard of the force, in your experience? <u>COMMISSIONER EVANS</u>

Is he able to answer what's the usual standard in the force, Mr. Ruby?

MR. RUBY

The man was head of Criminal Operations of the entire force; he surely would have some knowledge of what the standard is. May I ask that question, My Lord? I don't want to...

COMMISSIONER EVANS

It's a decision he made.

MR. RUBY

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- Q. That I know. I'm wondering whether this is usual or unusual. Can you assist me?
- A. Well, all I... All I can tell you is...

MR. PRINGLE

My Lord, before the witness answers, I think it is not a proper question, I suggest, to ask him about the standards of the force. This was his decision at the end of a period of time when certain people put information before him. He made it rightly or wrongly and the matters that may have influenced him are certainly very relevant to this Inquiry. But as to how that might compare to another Deputy Commissioner and another assistant in a case in Saskatchewan or whatever is certainly not going to help any of us here.

MR. RUBY

Is that the view of the...

MR. CHAIRMAN

Yes, that's the view. That's a valid objection.

MR. RUBY

- Q. Let's turn to (b): "If he did, he received it from his brotherin-law, not the banks." Would you not say rather that he received it both from his brother-in-law and the banks? Isn't that fair and more accurate?
- A. Well, if his brother-in-law had not accepted to underwrite

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2		that, then there would never have been a proposal.
3	Q.	That's right. And, conversely, if the banks hadn't agreed to
		accept it, he would never have gotten the benefit either.
4	Α.	Yes.
5	Q.	Isn't it fairer to say that the benefit came from both of them?
6		More accurately?
7	A.	Well, you could argue that, I suppose.
8	Q.	You did not consider it could come from both of them.
9	A.	In the light of their position at the time, I'm not so sure. They
10		weren't sure at all that they could collect any more than what
11		
12		they collected, and some of them might even have expected to
13		collect less.
14	Q.	I take it your answer is "no", you did not consider a benefit
15		would come from both of them.
	Α.	Oh, I think it could be argued that that was so.
16	Q.	But that argument didn't cross your mind.
17	<u>CO</u>	MMISSIONER EVANS
18	Q.	Did that argument occur to you?
19	A.	I can't recall, frankly, but I knew that the banks
20	Q.	Well, the question is, did that argument occur to you? Yes, or
21		it didn't?
22	A.	Years later, you know, I wished that all these questions had
23		been asked the week after I made this.
24	0	Then is your answer that you can't recall?
25	Q.	Then is your answer that you callt recall?

A. Not specifically, sir.

MR. RUBY

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- Q. Let me take you to the time period just before your finished this letter. You said you spoke to Mr. Venner because he drafted the document for you.
- A. Yes.
- Q. Did you discuss it with anyone else? You get the request from Feagan for direction. Did you talk to the Commissioner? Did you talk to somebody in Justice? Did you talk to anyone about this matter?
- A. I did not discuss that with Justice. I did not discuss it with the Commissioner in terms of, prior to making a decision. Whether I discussed it with other people other than Venner among his staff, I don't recall. I can't say for sure. What involvement his staff had in the preparation of the draft, I don't even know either.
- Q. When you talked with Venner about this subject matter, during the process after Feagan asked you for direction and the time you actually gave it, was there any discussion with him of the consequences and the problems of confrontation?
 A. The consequences of our decision?
 - Q. Yes.
 - A. Yeah, I think it's, what is in my letter were certainly aspects that were discussed.

- Was the renewal of contract discussed at any time? 0.
- A. I'm sorry?

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- Was the renewal of the contract for Nova Scotia discussed? Q. I don't recall that, no. Α.
- 5:55 p.m.
- At page 94 you've been asked about the paragraph at the Q. bottom and you've stated all the serious consequences and in a response to a question about that from Mr MacDonald you said that there will be difficulties in the relationship between the RCMP and the Attorney's General Department of Nova Scotia. And that was the consequences you're referring to. You recall that.
- A. Yes.
- I'm not a police officer so I don't know, what did you have in Q. mind as, what would be the difficulties? What did you envision would happen if you went ahead despite the direction of the Attorney General? Can you give me example? What was in your mind?
- The Commanding Officer of the Division and his CIB Staff have A. very frequent contacts with the Attorney General's Department and what we were anticipating if, was a very strained relationship would develop. 22
- What does that mean? You mean he would stop talking to Q. He wouldn't answer your phone calls. What did you you. think would happen? 25

1	A.	Well I think that makes the day-to-day discussions very
2		difficult when people don't get along.
3	Q.	Yeah. You might be a bit uncomfortable but what, was that
4		all you're talking about, just discomfort? Hugh Feagan would
5		no longer be relaxed, wouldn't be on a first-name basis?
6		What are we talking about here? What was in your mind as a
7		consequence?
8	Α.	Well just what I said in terms of their day-to-day contacts.
9		It's
10	Q.	Just discomfort.
11	Α.	It's, discomfort is not really the word I'm looking for. I think
12		it would be very difficult to do business on a day-to-day
13		rela
14	Q.	Why? What would happen to make it difficult to do
15		business? What would they do?
16	Α.	Well I would, I can only presume what they would do but I
17		had estimated that, you know, when you go and consult with
18		them and report with them you have a, sometimes you see
19		directions in terms of all the problems, the policing problems
20		you have within the province. It makes it very difficult to
21		operate under those circumstances when people really don't
22		get along.
23	Q.	I take it you're unable to assist me any further than this.
24	<u>CO</u>	MMISSIONER EVANS
25		Mr. Ruby, to be fair to him, the continuation of that

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paragraph he does not set out what really would be the problems? 1 2 They would be denied the traditional interim 3 step of consultation with a Crown counsel which step is of great assistance in coming to a better 4 appreciation of the evidence, the available defences, the interpretation of the law... et 5 cetera. 6 MR. RUBY 7 Definitely. It says how it happened. In the situation at 8 hand your investigators were denied... 9 COMMISSIONER EVANS 10 That's exactly what happened here. 11 MR. RUBY 12 But it had already happened. I quite agree. 13 COMMISSIONER EVANS 14 On the one case. 15 MR. RUBY 16 Before there was any hostility at all. I mean they did that 17 simply because they wanted to keep control. But is that a true 18 saying, that what would have happened is they would have 19 stopped or cut down on the consultation that you would expect

from Crown counsel? Is that one of the consequences or is that what happened?

A. It could be but I think there's a lot more in terms of contacts between a Division CO and the Attorney General and his Department. It all has to do with the situation of law

1		enforcement in the province and discussions in terms of
2		personnel requirements in terms of law enforcement
3		programs and, you know, there's all kinds of things that are
4		discussed on a daily, I don't know if on a daily basis but
5		certainly on a frequent basis. And it becomes difficult to
6		operate when, in fact, two people are in a very strained
7		relationship. And it was certainly intimated by the people in
8		the Attorney General's Department that that would be the
9		case.
10	Q.	Did you think they would stop meeting your requests for
11		personnel and so forth on their merits?
12	Α.	Oh, I didn't say that. No
13	Q.	What did you say? Would they stop discussing it with you? I
14		mean you raised the subject matter. What did you mean by
15		it?
16	Α.	Well it could take, it's hard to establish exactly what would
17		happen, but I would think that in terms of your programs,
18		getting answers, getting direction
19	Q.	All right. You thought and you considered the adverse
20		consequences to the RCMP of going against this direction,
21		correct?
22	A	Yes.
23	Q.	Did you also consider the adverse consequences to the public
24		if allegations of crime, in the case of a political person, a
25		minister of the Crown, went untried and was never proceeded

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with. Did you consider that as well? 1 The issue at the time was a pretty public one. The public A. 2 interest is really, in turn, I think the responsibility of the 3 Attorney General's Department, or the Attorney General 4 himself who is responsible to the people of the province in 5 terms of his actions. 6 Doesn't the RCMP have an independent obligation to the Q. 7 public? Doesn't a peace officer have that duty as well? 8 We have the duty to enforce the law. A. 9 It wasn't done in this case, was it. You didn't consider that О. 10 The duty to publicly lay the information and see that duty. 11 the matter was dealt with even in a case of importance. 12 Well I don't agree with you. I have based my decision on the Α. 13 estimation that I didn't think we had a strong case to go 14 ahead with in the first place. 15 When you say strong case, you mean a strong enough case to Q. 16 overcome the objections of the Attorney General to fly in the 17 face of that direction. Right? 18 A. A strong enough case that would lead to a conviction. If I had 19 been convinced of that I would, I would have gone ahead 20 regardless of the circumstances or the consequences. I mean 21 what personally did I have to gain or to lose? 22 Q. Well isn't this a decision you made for the good of the Force 23 and to hell with everybody else? Just let's not embarrass the 24 Force. 25

Oh, I think that, you know, that if I had been personally A. 1 convinced of that I would have gone ahead of publicly... 2 MR. RUBY 3 Thank you, sir. 4 CHAIRMAN 5 Mr. Saunders. 6 EXAMINATION BY MR. SAUNDERS 7 Mr. Quintal the questions I will pose to you will be on behalf Q. 8 of the Attorney General and his Department, sir. I'd like to 9 begin by referring you to Exhibit 167 which are the notes that 10 you introduced earlier today. I draw your attention first, sir, 11 to the paragraph towards the bottom of the page under the 12 heading "November 5th, 1980" and the paragraph that starts, 13 "They are likely to be questioned about their visit here ... " 14 CHAIRMAN 15 Where's that, I'm sorry? 16 COMMISSIONER EVANS 17 What page is that? 18 MR. SAUNDERS 19 Exhibit 167, My Lords. This gentleman's notes, page 1. I'll 20 just wait until you have that, My Lord. 21 **CHAIRMAN** 22 I have it. 23 MR. SAUNDERS 24 And the reference I have given to you, sir, is the sentence Q. 25

14849 MR. QUINTAL, EXAM. BY MR. SAUNDERS

- that reads, "They are likely to be questioned about their visit here..."
- A. Yes.

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- Q. And also on the second page, sir, the entry "December 4th, 1980" and your remark number 3 "Thornhill file" and the second sentence, "He made known our views..." Do I take from those particular notes, Mr. Quintal, that you expected Mr.
 Feagan would have notified the Deputy Attorney General of the meeting held in Ottawa on November the 5th.
- A. I didn't expect the meeting to remain a secret. It wasn't a secret. It was a consultation from our Field Commanders with Headquarters...
- 13 Q. Yes.

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- A. And I'm not sure who raised that aspect but I think it was the
 Division, they felt that they would likely be questioned about
 their coming to Ottawa.
- Q. I understand that. And my question to you is was it your understanding that Superintendent Feagan would have alerted the people in the Attorney General's Department to the fact that there had been this meeting of senior officers in Ottawa?
 - A. Would he go back to the Attorney General and tell him that he had, I don't know, but there'd be no problem if he did.
 - Q. Thank you. Would it surprise you to learn that Mr. Feagan never advised the Attorney General or his Deputy that there

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1		had been a meeting of senior officers in Ottawa on the 5th?
2	Α.	Am I surprised that he did?
3	Q.	Yes. That he did not.
4	Α.	I don't know what the relationships were but, am I
5		surprised? No, I think that there was something on the
6		news shortly after that, I don't recall now just how long
7		after, but in fact that they had come up to Ottawa to
8		consult.
9	6:10	p.m.
10	Q.	Well, quite apart from whatever may have been on the
11		news, I take it that you had no problem with Mr. Feagan
12		informing the Attorney General or his deputy that senior
13		officers of the RCMP had met?
14	Α.	No.
15	Q.	I want to turn your attention, sir, to the notes that Mr.
16		Feagan made of that meeting in Ottawa that begin at page
17		63 of the book, and specifically Mr. Feagan's note to his file,
18		the last line of the page, page 63, this is Feagan writing
19		where he said, "I told him, Mr. Coles, that after discussing
20		the whole matter with my CIB officer," who would that be?
21		Would that be Superintendent Christen?
22	Α.	Yes.
23	Q.	Yes. "And other members closely involved with the
24		investigation." There's no reference in that sentence to
25		there being a meeting in Ottawa or that Mr. Feagan alerted

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1		Mr. Coles to that. And then Feagan goes on to say, "I was not
2		completely satisfied that there were no grounds for a charge
3		under Section 110(1)(c) of the Criminal Code." He said, "That
4		I related further that I was having Sergeant Plomp, a legally
5		trained member, research the matter. I was having him
6		prepare some argument which I hoped we could discuss
7		with him, Mr. Coles, at a later date." Do you see that, sir?
8	Α.	Yes.
9	Q.	And I believe I heard you say earlier that the analysis
10		conducted by Sergeant Plomp, that is the legal research and
11		analysis that he prepared was never conveyed by the force
12		to the Attorney General's Department because you thought it
13		would be pointless, is that correct?
14	Α.	Yes.
15	Q.	And indeed, sir, if we were to look at the memorandum of
16		Superintendent Christen at page 78 of the book and the
17		memo starts at page 77. It's dated November 18th, 1980, so
18		this is obviously subsequent to that meeting of superior
19		officers in Ottawa, and Superintendent Christen concludes
20		the memorandum by indicating in his view,
21		I do bot fool there is not successful to the
22		I do not feel there is any purpose or advantage to be gained in making a further representation
23		to the Attorney General or his deputy and I suggest when we next discuss this case with
24		them it should be to tell them that we are
25		proceeding with charges or that we have

14852 <u>MR. QUINTAL, EXAM. BY MR. SAUNDERS</u> accepted their decision.

1	accepted then decision.
2	So it's obvious, I suggest to you, sir, from this memorandum
3	of the CIB officer, "H" division, that he saw no point in
4	advancing that further analysis to the department, correct?
5	A. Well, that was written subsequent to the meeting of
6	Q. Oh, yes, indeed.
7	Athe 12th of November.
8	Q. Yes, that's right. But he saw no point in further
9	representations going forward, correct?
10	A. That's right.
11	COMMISSIONER EVANS
12	Mr. Saunders, going back to page 64 again, did you sayI
13	understood you to indicate that Feagan had not said anything to
14	Mr. Coles aboutor anybody in the AG's office about the meeting
15	in Ottawa. Didn't he indicate when he said he was having
16	Sergeant Plomp, a legally trained member, research the matter,
17	including case law,
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19	I was having him prepare some argument which I hoped we could discuss with him, Mr. Coles, at
20	a later date. Mr. Coles outlined his perception of
21	the necessity for the element of intent in this case. I told him I was not prepared to argue the
22	merits of the case at this time, but it was our
23	view that it was different. I repeated, further on,
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14853 1 2 3 4	MR. QUINTAL, EXAM. BY MR. SAUNDERS I repeated, however, that we would be preparing a written argument outlining our views on the matter and asked if he would be prepared to discuss our arguments with us. Mr. Coles continued to support his views of the case at some length,
5	and then he
6	MR. SAUNDERS
7	Yes, My Lord.
8	COMMISSIONER EVANS
9	Does that not indicate that there was some consome
10	indication to the AG's office that they wanted to discuss the
11	matter further and that there had been discussion with somebody,
12	I just assumed that Plomp was in Ottawa, maybe
13	MR. SAUNDERS
14	No, My Lord.
15	MR. CHAIRMAN
16	Plomp was here.
17	MR. SAUNDERS
18	Sergeant Plomp was in Halifax, based at "H" division.
19	COMMISSIONER EVANS
20	I see.
21	MR. SAUNDERS
22	And that was my point.
23	COMMISSIONER EVANS
24	Thank you.
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MR. SAUNDERS

2	Q.	And indeed, just to follow up that point of his Lordship, Mr.
3		Quintal, Mr Coles did indicate to Feagan that he would
4		entertain and receive the analysis that was mentioned by
5		Feagan, I draw your attention to page 67, the middle of the
6		page, the sentence, "Mr. Coles replied that he would do so,
7		but he still felt I should not be questioning his judgement
8		and he had no intention of changing his mind." And the fact
9		is, sir, that the analysis prepared by Sergeant Plomp was
10		never referred to the department, correct?
11	Α.	No, sir.
12	Q.	Yes. Now, just to stay with the meeting in Ottawa for a
13		moment, you can't identify the member who prepared the
14		minutes of that meeting which are at page 55 of the book.
15		So I take it that these minutes, whoever prepared them,
16		were circulated among senior officers who were in
17		attendance at the meeting?
18	A.	Now they were circulated within the branch and they went
19		to Assistant Commissioner Venner.
20	Q.	Yes.
21	Α.	Because he made some corrections I understand.
22	Q.	And Venner reported directly to you.
23	A.	Yes.
24	Q.	And there was discussion, was there not, Mr. Quintal, at that
25		meeting among the senior brass as to the authority of the

1		Attorney General to determine whether or not a prosecution
2		would go forward?
3	Α.	The, oh, the decision was already made at that time that it
4		would not go forward.
5	Q.	Yes. But I'm speaking of the principle, that is to say that the
6		Crown office has the ultimate authority to decide, once a
7		charge being laid, whether prosecution will continue.
8	Α.	Oh, yes.
9	Q.	And that was discussed at your meeting, sir.
10	А.	I think we discussed the right or the prerogative of a police
11		officer to lay a charge and the Attorney General to stay
12		proceedings.
13	Q.	Exactly right, and I draw your attention to the bottom of
14		page 56 of the book, the last paragraph, "A discussion
15		developed which fortified our prerogative to lay an
16		information recognizing that it was within the ambit of the
17		provincial AG as to what type of prosecution would be
18		presented, if any." And do you recall that discussion at that
19		meeting, sir?
20	Α.	I don't recall it specifically, no.
21	Q.	Do you take any exception to that comment in the minutes,
22		that is to say that it's the prerogative of a police officer to
23		decide whether she or he will lay a charge, but it's the
24		prerogative of the Attorney General to decide whether the
25		prosecution would be presented, if at all.

A. Yes.

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- 2 Q. Do you accept that, sir?
 - A. Yes.
- Q. When you prepared your decision, Mr. Quintal, and it's at 4 page 95, sorry, 93 of the book, and it bears the date on the 5 force stationery of December the 17th, 1980, you had 6 considered the file materials available to you, the 7 representations made to you at the meeting held in Ottawa 8 on November the 5th and subsequent discussions that you 9 had had with your Deputy Commissioner Venner, is that 10 correct? 11
 - A. Yes.
- Q. And do I have it correctly stated that when you wrote at page 96 of your decision, quote, and I'm at the middle of the page now, "It is our opinion...it is our further opinion that no false pretence investigation should be pursued against Mr. Thornhill as a result of the information and documentation you have accumulated to date on this file," that that was your decision, sir?

 $_{20}$ A. Yes.

- Q. And four lines from the bottom of that same paragraph
 where you wrote, "The above also applies to the question of
 conspiracy," was that your decision, Mr. Quintal?
 A. I'm sorry, where are you reading from?
- 25 Q. Yes, the same paragraph.

- $_{1}$ | A. Yeah.
- 2 Q. Four lines from the bottom of that paragraph.
 - A. Yes.

- Q. Where you write, "The above also applies to the question of conspiracy."
- $_6$ A. Yes.
- 7 Q. That was your decision, was it, sir?
- 8 A. Yes
- Q. You spoke earlier today of there being a difference between 9 a police officer believing that he had reasonable and 10 probable grounds to believe that an offence had been 11 committed, that there was a difference between that and the 12 ultimate decision of a police officer to proceed and lay a 13 charge. That it was more than having a prima facie case 14 before a police officer decided whether or not to lay an 15 information, is that correct? 16
- A. I don't...I'm not sure I said that in...there are the exercise of discretion by the police in terms of whether they would charge a person or not.
- 20 Q. Yes.
- A. And in this particular case that's what I did. I reviewed
 that and didn't think that we should proceed under all the
 circumstances relating to this particular case.
- Q. Yes, sir. And at that time that you made that decision you were the second-highest ranking police officer in the

country of the RCM Police.

A. Yes.

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₃ Q. It was your decision to make.

A. Yes, sir.

Q. When one looks at the responsibility of a police officer to 5 consider to lay a charge if he thinks that he has a prima 6 facie case and contrast that with the oath that you took to 7 investigate and enforce the law without motive based on 8 fear or favour, I take it that that is the thrust or the gist of 9 the police officer's discretion that you were talking about, 10 that is, that a police officer has to exercise something more 11 than just determining if there's a prima facie case before 12 deciding to put an accused to trial. 13

A. Yes, I would agree.

Q. And when Mr. MacDonald, my friend, asked you whether the right of a police officer to lay a charge if he thought he had a *prima facie* case was an obligation upon a police officer to do that, you said, "No," that it depended upon the judgment and experience and conscience of a police officer, correct?

A. It's not an obligation to go ahead.

Q. Yes. And so when you reflected for the time that you did and made the decision that you did on December the 17th, 1980, did you apply that thirty-two years of experience and judgement and conscience before arriving at your

- conclusion?
- 2 A. Obviously.

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3	Q.	Was there any contact or communication between the
4		Attorney General's Department and you between November
5		the 5th, 1980, and your decision taken on December 17th?
6	Α.	I don't know the Attorney General, I don't know thehis
7		deputy, I don't know anybody, I never talked to any of
8		those either people either.
9	Q.	Yes, sir. Did you try to be fair and apply independent
10		assessment to your review of the facts in making your
11		decision based not on fear or favour?
12	Α.	Yes, I was well aware of the sensitivity of theof this
13		particular case. I was well aware of the feelings within
14		certain members of the force. I was well aware of the views
15		of the Attorney General's Department.
16	Q.	Did you exercise any preferential treatment in coming to the
17		decision that you did, sir?
18	Α.	No.
19	Q.	Do you accept responsibility for your decision?
20	Α.	Yes.
21	Q.	And would you do it the same again today?
22	Α.	Yes.
23	<u>MR. </u>	SAUNDERS
24		Those are my questions.
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6:25	p.m.
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MR. GAY

I have no questions, My Lord.

MR. PRINGLE

I don't think we have any questions, but just for the record, Your Lordships might be interested in the dates of the police contract, when they were signed.

MR. CHAIRMAN

Yes, I would be.

MR. PRINGLE

I refer Your Lordships to that. It's in Volume 40, which is Exhibit 140 at page 29. The contract was entered into on the 3rd day of November, 1981. The previous one had expired, and this is found at page 26 in Exhibit 140, on the 31st day of March, 1981. MR. CHAIRMAN

Mr. Merrick?

MR. MERRICK

My Lords, it's late and I will not be long.

EXAMINATION BY MR. MERRICK

Q. Mr. Quintal, you were examined at some length by Mr. MacDonald as to your appreciation of the distinction, the element of intent required for the offence under Section 110(1)(b) and the offence under Section 110(1)(c). And you'll recall that line of questioning.

A. Yes.

1 You understood, I take it, that under Section 110(b), to charge Q. 2 the banks, there would have had to have been some element 3 of intent that any benefit or favour being done was being 4 done in relation to relations with the government or some 5 aspect of those relations. Is that right? 6 Yes. A. 7 And you reviewed very carefully, I take it, the factual Q. 8 evidence that you had as to the proposition that was put to 9 the banks by Mr. Thornhill in September of 1979, is that 10 right? 11 Yes. Α. 12 And reviewing the facts carefully and having your Q. 13 investigator's report before you, I take it you were satisfied 14 that there was no reasonable and probable grounds that the 15 banks at least had any element of that intent. Is that right? 16 No. A. 17 Q. That the element of intent wasn't there. 18 A. Yes. 19 Q. That from the banks, at least, there was no favour or benefit 20 being conferred whatsoever in relation to any dealings with 21 the government. 22 No. A. 23 Is that so? Q. 24 A. No. 25

1 Indeed, I think that you have told us that somebody, and it Q. 2 may have been you, characterized that proposition that Mr. 3 Thornhill made to the banks through his accountant as being 4 "a normal business proposition". 5 Yes. Α. 6 Q. Do you recall that phrase? I picked it up from your answers to 7 Mr. MacDonald. 8 A. Well, what I recall it, you know, from memory that, no, I can't 9 say that I remember somebody telling me in those terms... 10 Let me put it to you this way. In your position, were you Q. 11 satisfied that the proposal that Mr. Thornhill had made to the 12 banks through his chartered accountant could be 13 characterized as a "normal business proposition"? 14 COMMISSIONER EVANS 15 You mean in the circumstances then existing? 16 MR. MERRICK 17 Q. Yes. 18 Yeah, uh-huh. A. 19 Q. And your answer? 20 A. Yes. 21 Q. Yes, thank you. Now I presume, as well, in looking at the two 22 charges and under Section 110(1)(b) and 110(1)(c) in 23 deciding whether to proceed, you would want to know 24 whether there was reasonable and probable grounds, whether 25

1 anybody had put any pressure on the banks. On your review 2 of the file, did you see any evidence that anybody had 3 pressured the banks to make the settlement which they, in 4 fact, did? 5 A. No. 6 In fact, there's no evidence that Mr. Thornhill, or anybody Q. 7 else, did anything other than make a proposal. 8 Through his accountant, yes. A. 9 Yes, thank you. Now we've heard a lot of talk about a "false Q. 10 pretences charge" and that's now again being reported in the 11 paper as a possibility. I take it, Mr. Quintal, that at the time 12 you made the decision not to proceed on any of the three 13 charges, that your reason... 14 COMMISSIONER POITRAS 15 I think you're having problems there with a whole series of 16 leading questions. 17 MR. MERRICK 18 It may be, I think I... 19 COMMISSIONER POITRAS 20 Cross-examining his own witness. 21 MR. MERRICK 22 It will also shorten things up at this hour of the day if the 23 Commissioners, please. 24 Mr. Quintal, at page 96 of the document book, your letter, and Q. 25

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1		you've been directed to this portion of it before, the second
2		paragraph, you say:
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4		It is our further opinion that no false pretence
5		investigation should be pursued against Mr. Thornhill as a result of the information and
6		documentation you have accumulated to date on
7		this file.
8		Do you see that?
9	Α.	Yes.
10	Q.	I take it, sir, that from your review of the file at that stage,
		there was no reasonable or probable grounds for laying such
11		a charge, is that correct?
12	A.	At the time, I was probably satisfied that there was not.
13	Q.	Thank you. The charge that is being discussed as to Mr.
14		Thornhill, can I suggest this to you and you tell me whether
15		it's a correct characterization of the evidence you've given? I
16		have, as I read the documents, the impression that from
17		November the 5th on, 1980. This is the date when the
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19		meeting is held in Ottawa with the senior R.C.M.P. officials.
20		That from that date on, the major issue that was of concern to
21		the R.C.M.P. was whether the Attorney General's Department
22		had pre-empted any further action by the R.C.M.P. by the
23		press release that had been given. Is that a major concern to
-		the R.C.M.P. from that point on?
24	A.	It was a major concern in that, in fact, the usual relationship
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1		It has never been the rule that suspected
2		offences must automatically be the subject of prosecution and that the public interest is the
3		dominant consideration.
4		I take it you adhere to that proposition, do you?
5	Α.	Yes.
6	Q.	I take it what you mean by that, sir, in your letter that even
7		though a police officer may feel there is reasonable and
8		probable grounds, there is still a discretion that that police
9		officer can exercise as to whether to lay charges in particular
10		circumstances, is that correct?
11	Α.	I'm sorry, would you repeat that again?
12	Q.	I take it what you mean by that is that even if a police officer
13		thinks that there may be reasonable and probable grounds to
14		lay a charge, that doesn't automatically determine that a
15		charge must be laid, that there is still a discretion.
16	A.	Yes.
17	Q.	And, indeed, Mr. Feagan yesterday refers to an analogy that I
18		found interesting from his Northwest Territories experience,
19		where he said, for example, that it was against the law for a
20		person under 16 to drive a snowmobile. Nevertheless if a
21		youngster was found driving a snowmobile taking food to his
22		parents on the trap line, the police officer might take that into
23		account in deciding whether to charge. And that's the type of
24		thing we're talking about, isn't it?
25	A.	Yes.

Q. Even though reasonable and probable grounds exist there can be other considerations. Sir, you've set out in your letter other factors, and I'm referring now to page 95 and 96, other factors that you say you took into account and you've been examined at some length by Mr. Ruby on that and I won't repeat all of the evidence, or the questions he put to you. But I see on page 96 you make a statement five lines down, six lines down in that main paragraph:

> It is likely that they would be impressed by such probable defence witnesses as the Premier if, in fact, he is the head of the branch of government who could be expected to testify that he would have willingly authorized Mr. Thornhill's activity had he been asked to.

Do you see that statement?

A. Yes.

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Q. I take, sir, that at that point you were referring to the fact that under Section 110(1)(c), that if a piece of paper had been obtained by the Premier, all of this debate would have been academic because no charge, the elements for the charge wouldn't have been there, is that right?

A. Yes.

Q. I take it, sir, you were also aware that according to the internal documentation that was on the file, and I'm referring now to page 7 in the document book, a memo to file, which I

1	take to be from Mr. Feagan, and you'll see about five and half
2	lines up from the bottom, a statement:
3	mes up nom me obtion, a statement.
4	During our discussions on the matter, it was
5	mentioned that the Premier had stated outside
6	the Legislature that Mr. Thornhill had accepted financial benefits while holding office as a
7	Minister.
8	So that the Premier knew. Were you aware of that
9	statement?
10	A. Yes, I would be.
11	Q. So that here the head of government knew. It's just that
12	somebody didn't get a piece of paper. Is that what you were
13	considering when you took, when you wrote your letter?
14	A. That's what we refer there in saying that the Premier could
15	have been called to repeat that statement as a defence
16	witness.
17	Q. That's right. So that the only thing that has taken Mr.
18	Thornhill through the public media for the past eight years is
19	that he didn't have a piece of paper.
20	MR. RUBY
20	My friend is getting into the guilt or innocence of Mr.
	Thornill and we can explore that at length but I don't think he
22	wants.
23	MR. CHAIRMAN
24	Right.
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MR. MERRICK

I'll move on to my last point.

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Excuse me, I'm sorry, I didn't get Mr. Ruby's comment.

MR. RUBY

He's getting into the guilt or innocence of Mr. Thornhill and we can explore that at length, but I don't think he wants to.

MR. MERRICK

Well, My Lords, I will debate Mr. Thornhill's innocence and with Mr. Ruby...

MR. CHAIRMAN

Anyway, you're not going to debate here, not in this forum. MR. MERRICK

My last point.

MR. CHAIRMAN

That's what they said about World War I, there was a book written, it said, "All for a scrap of paper."

MR. MERRICK

Q. My last point, Mr. Quintal. The whole purpose of this Inquiry is to determine if the normal procedures in the R.C.M.P. were not followed and if for some improper reason. Let me ask you the question point blank. Did anybody put political pressure on you to arrive at the decision that you arrived at?
A. No.

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2	Q.	Mr. Thornhill certainly never communicated with you, did he?
3	Α.	I don't know him.
4	Q.	And you have no evidence to indicate that Mr. Thornhill was
5		engaged in any of these discussions with the A.G. or the
		Crown prosecutors or the R.C.M.P.
6	A.	No.
7	Q.	And I'll put my question to you that I put to Mr. Feagan
8		yesterday. Based on all the evidence you have, he had to sit
9		home and read about it in the paper just like I did.
10	Α.	Yes.
11	Q.	All right. I'll come down to my last question. You've told us
12		that notwithstanding the Attorney General's position in
13		relation to this matter, you made your decision not to proceed
14		because "you didn't think there was a strong enough case to
15		lead to a conviction." And that's really what it was, wasn't it,
16		Mr. Quintal?
17	A.	Yes.
18	Q.	You didn't believe the evidence was there.
19	A.	That's right. That I think is the tenure of my memo of the
20		17th.
21	Q.	And that's consistent with your 32 years of experience as a
22		police officer and that's consistent with your oath of office.
23	Α.	Yes, sir.
24	MR	. MERRICK
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	Thank you.
MR	<u>. CHAIRMAN</u>
	Mr. MacDonald?
MR	. MACDONALD
	Only one question, My Lord. I may have been omitted.
	EXAMINATION BY MR. MACDONALD
<u>)</u> .	Mr. Quintal, did you advise the Commissioner of the results of
	the meeting of November 5th and did you give him a copy of
	the minutes of that meeting?
A.	I advised the Commissioner. At what particular time, I don't
	know really. The minutes themselves, I don't recall seeing at
	the time. Remember, I was away from the 8th of November
	until about the 4th of December and the minutes, the final
	draft is dated the 24th of November. I'm sure we discussed
	that particular case and I certainly briefed him on the
	meeting and I certainly briefed him on my decision.
Q.	And, specifically, you would have briefed him on the
	conclusions reached at the meeting on November 5th.
4.	Yes, but just when, I don't recall when.
	MACDONALD
	Thank you.
ИR	. CHAIRMAN
Q .	Just one question, and I think I touched on it earlier, Mr.

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14872 MR. QUINTAL, EXAM. BY CHAIRMAN

1		Quintal. In your letter to Headquarters when you set forth
2		the final instructions to Chief Superintendent Feagan as to
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4		how this matter was to be disposed of, you reviewed with, in
5		response to questions put by Mr. MacDonald and Mr. Ruby
6		and others, your concern about the consequences of vis-à-vis
7		the Attorney General's Department. And I won't take you
8		over these again. But you do seem to, at least you refer to the
		fact and you're reading it as a whole, you're concerned about
9		the possibility of laying a charge and it being dismissed.
10	Α.	That's right, sir.
11	Q.	And I think you indicated to me earlier today that that really
12		shouldn't be a consideration for a police officer when deciding
13		whether a charge should or should not be made, laid. Did I
14		get that impression from you?
15	A.	Ahh
16		
17	Q.	If you conclude that there's sufficient evidence to lay a
18		charge.
19	Α.	Yes, sir, if you're convinced that you have the evidence to go
20		ahead and obtain a conviction, I think you should.
21	Q.	Now you have told us, and we've also had evidence from
		Feagan, that the press release of the Attorney General of
22		October the 29th, 1980 and the press release wherein he said
23		he relied on the opinion of his Deputy Attorney General, and
24		the subsequent press release of the Deputy Attorney General,
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which concluded that the evidence did not satisfy him. That there had been a commission of any offence. That that sort of, to use the words of counsel "pre-empted" you. Now did you in these consequences that you were concerned about, did you have any concern as to what the position of the R.C.M.P. might be in the eyes of the public if after the statements had been made saying that no offence had been committed, and the charge was laid and then the accused was subsequently convicted. Did that concern you at all? A. At that time, sir?

Q. Yes.

A. No, sir, I...

Q. So your decisions were not influenced or hampered or constrained in any way by these earlier press releases.
A. No, because what they, what the press... The press release, they had sort of pre-empt any further, an opportunity to comment and rebut the arguments...

MR. CHAIRMAN

I see. Okay, that's all. Thank you very much, Mr. Quintal. I would like, we would like to, as I said earlier, keep on schedule. I realize that some are not as young as we are, active, and might find it a bit difficult, but I have to remind counsel and others that the fall term of the courts are upon us and we have other duties to perform and it's essential for that reason and many others, but

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