# ROYAL COMMISSION ON THE DONALD MARSHALL, JR., PROSECUTION



#### Volume 73

Held:

June 2, 1988, in the World Trade and Convention

Center, Halifax, Nova Scotia

Before:

Chief Justice T.A. Hickman, Chairman Assoc. Chief Justice L.A. Poitras and Hon. Justice G. T. Evans, Commissioners

Counsel:

Messrs. George MacDonald, Q.C., Wylie Spicer, and David Orsborn: Commission counsel

Mr. Clayton Ruby, Ms. Marlys Edwardh, and Ms. A. Derrick: Counsel for Donald Marshall, Jr.

Mr. Ronald N. Pugsley, Q.C.: Counsel for Mr. John F. MacIntyre

Mr. Donald C. Murray: Counsel for Mr. William Urquhart

Messrs. Frank L. Elman, Q.C., and David G. Barrett: Counsel for Donald MacNeil estate

Messrs. Jamie W.S. Saunders and Darrel I. Pink: Counsel for the Attorney General of Nova Scotia

Mr. James D. Bissell & Mr. A. Pringle: Counsel for the R.C.M.P. and Counsel for the Correctional Services of Canada

Mr. William L. Ryan, Q.C.: Counsel for Officers Evers, Green and MacAlpine

Mr. Charles Broderick: Counsel for Sgt. J. Carroll

Messrs. S. Bruce Outhouse, Q.C. and Thomas M. Macdonald: Counsel for Staff Sgt. Wheaton and Insp. Scott

Messrs. Bruce H. Wildsmith and Graydon Nicholas: Counsel for the Union of Nova Scotia Indians

Mr. E. Anthony Ross: Counsel for Oscar N. Seale

Mr. E. Anthony Ross and Jeremy Gay: Counsel for the Black United Front

Court Reporting: Margaret E. Graham, OCR, RPR

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# SUPT. VAUGHAN, EXAM. BY MS. DERRICK JUNE 2, 1988 - 9:32 a.m.

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#### MR. CHAIRMAN

Associate Chief Justice Poitras will not be with us today, he has some significant duties to perform in his court in Quebec. we will carry on as best we can. Miss Derrick.

# MS. DERRICK

Thank you, My Lord.

SUPERINTENDENT A. E. VAUGHAN, recalled and previously sworn, testified as follows:

### EXAMINATION BY MS. DERRICK

- Superintendent Vaughan, when we left off yesterday we Q. were just referring you to Volume 34 at page 52, which is Mr. Marshall's Dorchester statement.
- A. Yes.
- Q. Because you had rec...we were relating this to the police in 1971 suspecting Mr. Marshall and I think you were making a comment with respect to Mr. Marshall's juvenile behavior, providing them with some grounds to suspect him of Mr. Seale's murder. That...are we on track together?
- A. I believe.
- Q. And you will note that in Volume 34 at page 52 of Mr. Marshall's statement there are references by Mr. Marshall to being questioned a lot by John MacIntyre for things like knocking over gravestones, dynamite caps and was kicked out of Wentworth Park, although there's no reference to

- when these things happened or how often. Now what I'd suggest to you is that what's described here is pretty typical kid stuff.
- A. Not in my view it isn't.
- Q. Is that right? You think that that would give a police officer a good basis for suspecting someone of murder?
- A. Well, that good basis for suspecting murder is a difficult question. A lot of murders are committed by people who have no record at all. But certainly that's anti-social behaviour that Mr. MacIntyre seems to have been confronted with on a number of occasions on the part of Mr. Marshall.
  - Q. And you don't think that it's quite a leap from that kind of behaviour to suspecting Mr. Marshall of murdering Sandy Seale?
  - A. Well, we're talking also, not only of being in the graveyard and knocking over tombstones and dynamite caps. But we're also talking about what policemen, at least, consider fairly serious crime in terms of robbing people in the park. That's normally considered, in our view, a violent crime.
  - Q. But I thought that that was part of the problem here that you've taken the view that Mr. Marshall didn't disclose that at the time...
- A. Yes.

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Q. ...which would have made him less likely to be a suspect if

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#### SUPT. VAUGHAN, EXAM. BY MS. DERRICK

- he had, I think that's basically what you say in your letter.
- A. No, my position really is that when we were discussing this yesterday that that type of activity would be consistent with...robbery would be something that would be consistent with what Mr. MacIntyre would be used to dealing with with Mr. Marshall.
  - Q. I think I'm not following you because I understood yesterday that it was the nondisclosure of this robbery that you say...
- A. Put it this way. If Mr. Marshall had disclosed that robbery that would be more consistent with Mr. MacIntyre's association with Mr. Marshall than encountering a man who just chanced...a chance encounter with somebody who resembles a priest in the park and somebody winds up dead.
  - Q. Although Mr. MacIntyre never dealt with Mr. Marshall in terms of a robbery. There is no evidence of that...
- 18 A. No, no.
- 19 Q. ...at all.
- 20 A. I realize that.
- Q. Right.
- A. But what I'm saying is had he disclosed that information it would be more consistent with the behaviour of Mr.

  Marshall.
- Q. So that's the same...

- A. In Mr. MacIntyre's mind.
- Q. ...thing as say...sorry, I didn't mean to interrupt.
- 3 A. In Mr. MacIntyre's mind.
- Q. So that's the same thing as saying Mr. Marshall isn't really believable unless he's up to no good.
- A. No, I'm saying it's more consistent with what Mr. MacIntyre was dealing with in terms of Mr. Marshall.
- Q. Even though Mr. Marshall was never charged and never convicted for any violent offences prior to this one.
- A. Yes. Mr. Marshall did not disclose the fact that he was in the park for the purpose of robbing anybody. However, Mr. MacIntyre had dealt with him on a number of occasions in a criminal activity way and had he disclosed that to him it may have seemed more credible to him the story, than the story that was presented.
- Q. And it isn't your experience as a police officer that the
  disclosure of a violent crime, a violent offence like robbery,
  during the course of which a killing occurs would make a
  person more likely to be suspected of the murder rather
  than less likely.
- 21 A. Not necessarily.
- Q. In fact, in May of 1971, there was no evidence of any animosity between Mr. Marshall and Mr. Seale.
- A. Not that I'm aware of from the reports.
- Q. And there was no evidence of Mr. Marshall being a violent

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#### SUPT. VAUGHAN, EXAM, BY MS. DERRICK

person.

- A. No evidence of...
- Q. Mr. Marshall being a violent person.
- A. Well, in my view, robbing people is a violent crime.
- Q. But there was no evidence of that in May of 1971.

# MR. BAILEY

Excuse me, My Lords, I'd just like to remind everyone that my ...Superintendent Vaughan was not even in the division in 1971. Superintendent Vaughan didn't come to the division until 1985. I just wonder since you've already heard the evidence of the persons who were directly involved in that activity whether there is much to be gained, if anything, from a questioning of my...of Superintendent Vaughan on these lines.

### MR. CHAIRMAN

None to be gained. The only involvement, as I understand it, of Superintendent Vaughan is when he, at the request or as a result of a memorandum from Staff Sergeant Wheaton, reviewed the file and reached certain conclusions. We have the advantage of having heard the evidence of most or certainly some of the witnesses who are referred to in the file. So we would have Superintendent Vaughan at a distinct disadvantage. He only having the...what's written there.

#### MR. BAILEY

I certainly think that it's germane as to the basis for his conclusions and...

#### MR. CHAIRMAN

That's right, and he's explained this but...

#### MR. BAILEY

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...so on, but as to whether or not there was evidence or not I don't know that my client is able to answer those kinds of questions.

### MR. CHAIRMAN

I'm not disagreeing with you.

# MS. DERRICK

My Lord, I...perhaps I can clarify this. I'm certainly asking Superintendent Vaughan with respect to what evidence he saw upon his review of the file.

#### MR. CHAIRMAN

He's told us.

### MS. DERRICK

I...and I think that it is germane with respect to him then drawing the conclusions that he has and that's why I was pursuing that line of questioning.

# MR. CHAIRMAN

But it's...you know.

#### MS. DERRICK

He has said MacIntyre and his investigators certainly had grounds to suspect Marshall.

#### MR. CHAIRMAN

Right. When you read the statement of Donald Marshall,

#### SUPT. VAUGHAN, EXAM. BY MS. DERRICK

I've forgotten the page now.

### MS. DERRICK

52.

### MR. CHAIRMAN

Page 52, which points out the danger of placing too much emphasis on what...on what people read many years later. You started by saying, "I was picked up by the Sydney police on several occasions. I was questioned." But there were two other sentences proceeding that which read,

I guess you would say (this is Donald Marshall) I was a bad young boy. I drank a lot and generally hung around. I was picked up by the Sydney police, city police on several occasions. I was questioned by John MacIntyre for things like knocking over gravestones, dynamite caps and was kicked out of Wentworth Park. MacIntyre didn't like me as I wouldn't talk or confess of these crimes.

But by taking bits and pieces out of it it conveys the wrong impression, and if we're going to cross-examine Superintendent Vaughan as to how he could conceivably arrive at the conclusion that he did based on his knowledge that he gleaned from the file then surely the whole paragraph should be read into the record, shouldn't it?

#### MS. DERRICK

Well, My Lord, respectfully I don't believe that changes anything. That's certainly a matter for argument.

# MR. CHAIRMAN

That's right.

### 3 MS. DERRICK

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On this...

#### MR. CHAIRMAN

And that's...

#### MS. DERRICK

...point, but I...I...and I believe I have my answers, wanted to draw out the fact from Superintendent Vaughan that upon his review of the file there was no evidence disclosed that there was animosity between the parties or that Mr. Marshall was a violent person and that statement doesn't disclose those things either.

#### MR. CHAIRMAN

Well, again, as you say, that's a matter for argument.

#### MS. DERRICK

- Q. Superintendent Vaughan, in your review of the materials in preparation of this letter, did you have occasion to review Al Marshall's 1971 reinvestigation report?
- 19 A. Yes, I read his report.
- 20 Q. So that was part of the entire...
- A. Yes.
- Q. ...materials that you looked at. In your letter at page...I'm looking at page 74, this is Volume 20.
- A. Yes.
- Q. Are you acknowledging in that final paragraph where you

say,

There's one other point to be considered in the overall analysis of MacIntyre's actions in the investigation of the Seale murder. MacIntyre's position would undoubtedly be that although his methods of interrogation may have been somewhat irregular or forceful they were intended to elicit truthful statements from the three witnesses referred to earlier.

Then you say, "Furthermore, that the three witnesses incorrectly misconstrued the intent of his methods to be threatening or coercive leading them to provide false information."

- A. Yes.
- Q. Are you, in effect, saying there that on the evidence you had before you you determined that the actions of Mr. MacIntyre were subjectively viewed as threatening or coercive, but you're saying that this was misunderstood or misconstrued by Chant, Pratico and Harriss?
- A. What I'm saying there is that Mr. MacIntyre may have used forceful tactics but that he believed that Marshall was guilty of the offence. He was attempting to elicit the truth from them and that in the statements that the witnesses provided they have taken the approach that Mr. MacIntyre used as to suggest that he had counseled them to perjure themselves.
- Q. So you're effectively giving Mr. MacIntyre the benefit of the doubt. You're saying that he didn't intend to be threatening,

#### SUPT. VAUGHAN, EXAM. BY MS. DERRICK

- they merely took it that way.
- A. On the basis of my review of the file I did not see what is alleged to be criminal activity on the part of Mr. MacIntyre.

  I read overzealousness, I read retaining or detaining witnesses for a long period of time, I read allegations of desk pounding and using a loud voice. But I didn't read anything in there of...that would connote criminal activity.
  - Q. And are you saying, in effect, that you believe the witnesses lied because of an error on their part?
- A. I believe they incorrectly interpreted Mr. MacIntyre's actions.
- Q. So they took it wrong what was going on, that's what you're saying.
- 14 A. Oh, absolutely.
- Q. Would it not be fair to say that if a witness feels threatened by a police officer then the police officer must be being threatening, it's a subjective thing?
- A. Well, he could very well have been intimidating.
- Q. I'd suggest to you that it's not proper that a police officer be intimidating.
  - A. It's not an accepted practise, no.
- Q. It's not a proper practise.
- 23 A. No.

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Q. You said in your direct evidence that...yesterday, that
perhaps Mr. Chant lied because of "powers of suggestion by

- the police", I think those were your words. Am I not right in saying that it's not proper for the police to suggest things to witnesses that aren't true?
- A. It's a tactic that's used. It may not be...it may not be according to Hoyle, but it's a tactic that's used. It may not be accepted in courts if a person happens to be an accused, but there are many tactics that are used by police.
- 8 Q. It's not a proper tactic though, is it?
- A. Well, it's a tactic that's used, I guess you could say that it's not proper in that sense.
- 11 Q. Well, you don't approve of it as a tactic.
- 12 A. Not necessarily, no.
- Q. Effectively in your preparation of your opinions here you dismissed Superintendent Bentley, Barlow and Staff
  Sergeant Wheaton.
- 16 A. Yes.
- 17 Q. And their criticisms of the police.
- A. Yes. I didn't necessarily dismiss aggressive tactics, if that's what you're talking about. I dismissed their notion that I should launch an investigation into criminal activity.
- Q. If the allegations of the witnesses have included physical brutality by the police would you have felt there should be an investigation then?
- A. Physical brutality?
- 25 Q. Yes.

	SUFT. VAUGHAN, EAAM. BT MS. DERRICK
1	A. Oh, well, physical brutality is an offence.
2	Q. So you would have felt there should be an investigation if
3	the allegations had amounted to that.
4	A. Into that particular offence, but not necessarily counseling
5	perjury, but I mean we'd have to see what the
6	circumstances would be.
7	COMMISSIONER EVANS
8	Are we talking about hypothetical situations or are we
9	dealing with actual situations?
10	MS. DERRICK
11	No, I was asking
12	COMMISSIONER EVANS
13	There's no, absolutely no suggestion that any physical
14	violence
15	MS. DERRICK
16	No.
17	COMMISSIONER EVANS
18	was ever used.
19	MS. DERRICK
20	And I certainly wasn't suggesting in this case that there was.
21	COMMISSIONER EVANS
22	Well, what's the point then in discussing it?
23	MS. DERRICK

I guess the point in why I put it to Superintendent Vaughan

is to determine at what point he would feel that there ought to be

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#### SUPT. VAUGHAN, EXAM. BY MS. DERRICK

- an investigation.
- A. Well, I've...I've testified yesterday that there would have to be some proof of facts that would lead objectively to the inference that Mr. MacInytre wilfully counseled these people to tell an untruth.
- Q. To your knowledge there has never been an internal review by the Sydney Police force with respect to these matters.
  - A. Well, I have no knowledge of that, no.
- Q. So if there were improper tactics being used in 1971 they could have still been going on in 1986 for all you would know?

### **COMMISSIONER EVANS**

Well, how is this witness going to answer that? He has told you he knows nothing about the internal operations of the Sydney Police force.

#### MS. DERRICK

Thank you, My Lord.

#### **COMMISSIONER EVANS**

I think you're way off line on this type of questioning and it's not helping us any. What we're trying to find out is what happened and getting evidence from people who know what happened. This man knows nothing about that.

#### MS. DERRICK

- Thank you, My Lord.
- Q. In Volume 34, Superintendent Vaughan, at page 89. This, I

believe, is a report by Staff Sergeant Wheaton in May of 1982 and it is the report in which the reference is made to Mr. Edwards advising Staff Sergeant Wheaton of Gordon Gale saying that the interviews with respect to MacIntyre and Urquhart should be held in abeyance for the present. And then at the very end of the report he says, Staff Sergeant Wheaton says, "This file will be held open pending further instructions as well as new areas of investigation which may come to light." From whom would those instructions come? Who would provide those instructions, the further instructions that are referred to?

- A. I can't answer you that question.
  - Q. So you don't know what he would be referring when he says that, whether he means furthers instructions from the RCMP or further instructions from the Attorney General's Department.
- A. There was a report, and I'm not sure of the date, that went in after suggesting that our investigation into the Seale-Marshall matter had been completed, and we could proceed with whatever. I don't know whether that comes before or after. So I'm uncertain and I can't answer your question. If, in fact, the Seale murder investigation by Mr. Scott and Mr. Wheaton had been completed then I would suggest that an investigation into practises and procedures used by the city police, that instruction would have to come from the

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#### SUPT. VAUGHAN, EXAM. BY MS. DERRICK

Attorney General's Department. But I don't know what he's alluding to there. He could be alluding to further investigation with respect to the Seale murder that he was involved in legitimately, but other than that I can't respond.

Q. If my recollection is correct, I think the reference to the investigation being complete, in fact, predated this.

# MR. CHAIRMAN

Paragraph 4, I think.

# MS. DERRICK

Yes, thank you, My Lord.

- Q. In paragraph 4, page 88, "In regards to the Ebsary-Marshall portions of this file all avenues of investigation known to date have been completed."
- A. Yes.

#### MR. CHAIRMAN

Staff Sergeant Wheaton's report of 1982 we're looking at.

# MS. DERRICK

It's paragraph 4.

#### MR. CHAIRMAN

Yes.

#### SUPT. VAUGHAN

A. Well, I would...I can make the assumption that the...he's waiting for Mr. Gale to offer this...the direction that they proceed with the interview of, in Mr. Wheaton's mind, of Mr. MacIntyre and Mr. Urquhart.

- Q. Thank you. Superintendent, just a few other questions. If you turn to page 100 of Volume 20, Volume 20 is the volume that has your letter in it. Page 100 is Mr. Coles' response to your letter.
- 5 A. Yes.

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- Q. Is that what you expected in terms of a response?
- A. Well, when I wrote it over, as I testified yesterday, if in fact they had any advice to offer with respect to my interpretation of the evidence then I would expect them to respond to that, giving me some advice. This letter says, in fact, they agree with that.

  9:54 a.m.

A. Cont'd.

So if you're asking me whether I anticipated the Attorney General's Department to come back and say, "Lay a charge," or "Don't lay a charge," or "You've got evidence," or "You haven't," I had no anticipation in that respect. I had drawn my conclusions on it and any advice that they may wish to offer to me. If was a misinterpretation and I've had another look at it.

- Q. And did you expect this advice to take the form of being legal advice, like a legal opinion?
- A. Yes.
- Q. With respect to the issue of...
- A. With respect to the strength of the evidence.

- With respect to counselling, the offence of counselling O. perjury?
- But as I say, I didn't have any particular That's right. That was my conclusion. If they had something anticipation. to offer, they would have offered it.

### MS. DERRICK

Thank you, Superintendent Vaughan.

#### MR. CHAIRMAN

Mr. Pugsley?

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### EXAMINATION BY MR. PUGSLEY

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- Superintendent Vaughan, my name is Ron Pugsley and I'm Q. acting for John MacIntyre.
- Yes, sir. Α. 15
  - Yesterday, His Lordship, Mr. Justice Evans, addressed some Q. questions to you about Staff Wheaton coming too early to the decision that Marshall was innocent. Do you recall those questions?
  - Yes, I do. A.
- And it's my recollection of the evidence and of what His Q. Lordship said that it was on February the 16th that Wheaton 22 came to the conclusion that Marshall was innocent at a time 23 when he had interviewed only and taken statements from 24 only three people; namely, Sarson and Chant and Jimmy 25

Reas - 1

# Margaret E. Graham Discovery Service

298 PORTLAND STREET, DARTMOUTH, N.S. B2Y 1K4
PHONE: 469-5734

To: All Solicitors

From: Margaret E. Graham

Date: June 6, 1988

Re: Daily Transcripts.

### Errata

Volume 72, Page 12882, Line 25 should have added:

"was submitted, that were submitted by Staff Sergeant Wheaton and, in particular, his 1983 summation." Insert corrected page as attached.

Volume 73, Pages 12966 to 12978 should have:

SUPT. VAUGHAN, EXAM. BY MR. PUGSLEY as a header, instead of exam. by Ms. Derrick.

I apologize for any inconvenience this may have caused.

M. Graham

# 12966 SUPT. VAUGHAN, EXAM, BY MR. PUGSLEY

A. Yes.

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- Q. He had not yet interviewed Patricia Harriss and he had not
  yet interviewed John Pratico. Now do you agree with the
  suggestion that that was too early in the investigation to come
  to the conclusion that Marshall was innocent?
  - A. He may have concluded that, but he continued his investigation. I don't believe that it's premature to arrive at certain conclusions, as long as you don't leave it at that without furthering your investigation.
  - Q. Quite so. As long as you don't fall victim to tunnel vision, as has been, as the term has been described.
  - A. That's correct.
    - Q. And you've indicated that you did not feel that Sergeant Wheaton fell victim to tunnel vision because he kept an open mind in the balance of the investigation with respect to the innocence or guilt of Donald Marshall, Jr.
    - A. The reports would indicate that.
- Q. Yes.
- 19 A. Yes, sir.
  - Q. Assuming that he did not fall victim to tunnel vision in that regard; that is, with respect to whether or not Donald Marshall, Jr. was innocent or not, I want to suggest to you that he did fall victim to tunnel vision with respect to John MacIntyre and his involvement vis-à-vis pressuring Chant and Pratico.

MacNeil.

A. Yes.

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- Q. He had not yet interviewed Patricia Harriss and he had not
  yet interviewed John Pratico. Now do you agree with the
  suggestion that that was too early in the investigation to come
  to the conclusion that Marshall was innocent?
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  Wheaton fell victim to tunnel vision because he kept an open
  mind in the balance of the investigation with respect to the
  innocence or guilt of Donald Marshall, Jr.
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- 19 Q. Yes.
- 20 A. Yes, sir.
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  regard; that is, with respect to whether or not Donald
  Marshall, Jr. was innocent or not, I want to suggest to you that
  he did fall victim to tunnel vision with respect to John
  MacIntyre and his involvement vis-à-vis pressuring Chant

and Pratico.

- A. I would have to... It would be conjecture on my part to answer this question.
- Q. Yes.

- A. But I will answer it, if you wish. I don't believe, and as I say, it's simply an opinion of mine, I don't believe that at that particular point in time Mr. Wheaton or others (otherwise it would have wound up in the reports) believed Mr. MacIntyre had committed a criminal offence. I believe that people, policemen, and I don't think that they're in isolation, live with certain situations for a long period of time and become emotionally involved in them and they may very well arrive at conclusions after a period of time that certain things were wrong.
- Q. Conclusions that might be either right or wrong.
- A. That's correct.
- Q. When do you feel that Wheaton came to the conclusion that MacIntyre had been guilty of some criminal offence?
- A. I don't know. I don't believe, as I say, it was at that particular time, for a number of reasons which I've stated, such as the pertinence of the, or the relevance of the document that it was allegedly placed under the table.

  There's absolutely no mention of counselling perjury or any of those types of tactics, overt acts, anything else in any of the correspondence that I've read.

# 12967 SUPT, VAUGHAN, EXAM, BY MR, PUGSLEY

- A. I would have to... It would be conjecture on my part to answer this question.
- Q. Yes.

- A. But I will answer it, if you wish. I don't believe, and as I say, it's simply an opinion of mine, I don't believe that at that particular point in time Mr. Wheaton or others (otherwise it would have wound up in the reports) believed Mr. MacIntyre had committed a criminal offence. I believe that people, policemen, and I don't think that they're in isolation, live with certain situations for a long period of time and become emotionally involved in them and they may very well arrive at conclusions after a period of time that certain things were wrong.
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- A. I don't know. I don't believe, as I say, it was at that particular time, for a number of reasons which I've stated, such as the pertinence of the, or the relevance of the document that it was allegedly placed under the table.

  There's absolutely no mention of counselling perjury or any of those types of tactics, overt acts, anything else in any of the correspondence that I've read.
- Q. That, of course, goes to the issue of whether or not, in fact,

# 12968 SUPT. VAUGHAN, EXAM. BY MR. PUGSLEY

that incident occurred at all.

- A. That's correct.
- Q. Certainly there's nothing in his report of May, 1983, a year after, as I recall it, that takes this hard line about counselling perjury. It's not until the 1986 report that he's that adamant.
- A. That's right, sir.
- Q. Yes.

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- A. In the reports. I don't know what has been discussed verbally. I have no knowledge of that.
- Q. Well, certainly on an examination of the reports, I believe it's May of 1983 and again May of 1986, there appears to be a sharp turn.

I do, however, want to go back to the question of tunnel vision as far as MacIntyre is concerned and suggest to you that he was guilty of tunnel vision and that having come to the conclusion that Marshall was innocent, as he did on or about the 16th of February, it was necessary for him to come to the conclusion that Chant and Pratico had lied when they gave evidence at trial. That, I take it, necessarily follows.

- A. You're talking about Mr. MacIntyre and tunnel vision?
- Q. I'm sorry, Wheaton. Wheaton having come to the conclusion that Marshall was innocent, having come to that conclusion on or about the 16th of February, 1982, Staff Wheaton necessarily had to come to the conclusion that Chant and Pratico had lied when they gave evidence.

- Q. That, of course, goes to the issue of whether or not, in fact, that incident occurred at all.
- A. That's correct.
- Q. Certainly there's nothing in his report of May, 1983, a year after, as I recall it, that takes this hard line about counselling perjury. It's not until the 1986 report that he's that adamant.
  - A. That's right, sir.
- Q. Yes.

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- A. In the reports. I don't know what has been discussed verbally. I have no knowledge of that.
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# 12969 SUPT, VAUGHAN, EXAM. BY MR, PUGSLEY

A. That's correct.

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- Q. And that is correct and then he was then required, I suggest, to make a determination as to why they had lied.
- 4 A. That's right.
- Q. And he came to the conclusion or the determination that they had lied because of improper pressure on the part of MacIntyre?
- 8 A. That's correct.
- Q. Yes, all right. Now do you agree that his investigation into the circumstances surrounding whether or not Chant and Pratico had lied would necessarily involve talking to those people who were present when Chant and Pratico were interviewed?
  - A. His investigation, I believe, did include the interview of people like Mr. Magee and Mrs. Chant. I believe that's correct, yes.
- Q. It did not, however, include interviewing John MacIntyre?
- A. No, it did not.
- Q. And it did not include interviewing William Urquhart?
- 19 A. No, it did not.
  - Q. And one would have thought that those were two rather essential persons that one would want to interview in order to assess the reliability of the statements made by Chant and Pratico they were improperly pressured?
  - A. That would be a logical assumption if, in fact, the investigators at the time believed that to be a relevant issue,

- Pratico had lied when they gave evidence.
- A. That's correct.

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- Q. And that is correct and then he was then required, I suggest, to make a determination as to why they had lied.
- A. That's right.
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- 18 A. No, it did not.
- 19 Q. And it did not include interviewing William Urquhart?
- 20 A. No, it did not.
- Q. And one would have thought that those were two rather
  essential persons that one would want to interview in order
  to assess the reliability of the statements made by Chant and
  Pratico they were improperly pressured?
- A. That would be a logical assumption if, in fact, the

# 12970 SUPT. VAUGHAN, EXAM. BY MR, PUGSLEY

pertinent issue.

- Q. Do you agree that it would be relevant that when taking
  statements from witnesses such as Chant and Pratico, that in
  the event they alleged they were pressured improperly by
  policemen, that it would be appropriate and right and
  thorough to put down in the statement the name of the
  individuals involved who were doing the improper
  pressuring?
- 9 A. To include their names...
- 10 Q. Yes.

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- 11 A. In the reports?
- 12 Q. Yes.
- 13 A. Yes.
- Q. That would be a key element to include in the report, I take it?
- 16 A. Well, yes.
- Q. Yes. Did you notice that there were statements taken from
  Maynard Chant by the investigators in 1982? One as late as
  April the 20th?
- 20 A. Yes.
  - Q. And the first one on February 16th.
- 22 A. Yes.

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Q. The first one was an abortive interview because of a wake going on in the Chant home, at which Carroll and Wheaton were both present. But that statement is signed. The second

- investigators at the time believed that to be a relevant issue, pertinent issue.
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  individuals involved who were doing the improper
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- 13 Q. Yes.
- 14 A. Yes.
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- 17 A. Well, yes.
- Q. Yes. Did you notice that there were statements taken from
  Maynard Chant by the investigators in 1982? One as late as
  April the 20th?
- A. Yes.
- Q. And the first one on February 16th.
- 23 A. Yes.
- Q. The first one was an abortive interview because of a wake going on in the Chant home, at which Carroll and Wheaton

# 12971 SUPT, VAUGHAN, EXAM. BY MR. PUGSLEY

- statement, April 20th, some more than two months later, taken by Carroll and Hyde, I believe, neither one of those statements identifies MacIntyre as exerting any improper pressure at all.
- A. Yes, I agree with you.
- Q. And I suggest to you that if MacIntyre had been identified by Chant in either one of those statements, that it would be critical for the investigators to put that down in the statement?
- A. I'm not... To answer that question, I would have to presume that Chant knew who MacIntyre was, his identity and so on to identify him in the statement.
- 13 Q. Quite so.

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- A. But if he did, then, and he had those allegations to make, then most assuredly, he should have put it in the statement.
  - Q. Did not Staff Wheaton advise you that Maynard Chant told he and Carroll that it was MacIntyre that improperly pressured him?
- 19 A. Yes.
- Q. Do you not find it singular that he advises you that verbally, but Chant himself in the written statement is not able to confirm that identification?
  - A. Well, it may very well be attributed to an oversight on the part of Mr. Wheaton. I don't think there's any deliberate attempt to mislead, if that's where we're going.

- were both present. But that statement is signed. The second statement, April 20th, some more than two months later, taken by Carroll and Hyde, I believe, neither one of those statements identifies MacIntyre as exerting any improper pressure at all.
- 6 A. Yes, I agree with you.
  - Q. And I suggest to you that if MacIntyre had been identified by Chant in either one of those statements, that it would be critical for the investigators to put that down in the statement?
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- 20 A. Yes.
- Q. Do you not find it singular that he advises you that verbally, but Chant himself in the written statement is not able to confirm that identification?
- A. Well, it may very well be attributed to an oversight on the part of Mr. Wheaton. I don't think there's any deliberate

# 12972 SUPT. VAUGHAN, EXAM. BY MR. PUGSLEY

- Q. I'm not suggesting that, and I'm not suggesting either whether it was in bad faith or good father or what, but do you not find it singular that two statements taken from one witness, and one of the very few witnesses in the reinvestigation that was interviewed on two occasions and gave two statements, that he was not able to identify MacIntyre in either one? And yet, Wheaton was making the verbal assertions that Chant could identify MacIntyre as improperly pressuring him.
- A. Yes, well, as I said, it may very well be that it was verbally...

  He was verbally identified to Mr. Wheaton and didn't include it in the statement. It wasn't a complete statement in that context.
- Q. Both statements were not complete.
- 15 A. Yes.

- Q. Carroll and Wheaton both. Do you not find it rather singular as well that when Wayne Magee was interviewed on April 2nd by Harry Wheaton, that Wayne Magee advised Staff Wheaton that MacIntyre had not improperly pressured Maynard Chant on the June 4th statement taken in Louisbourg?
- A. Yes.
- Q. And yet that very key fact was not included in the statement by Harry Wheaton. Do you not find that rather unusual?
- A. When they took the statements, I'm really not sure what they

- attempt to mislead, if that's where we're going.
- Q. I'm not suggesting that, and I'm not suggesting either 2 whether it was in bad faith or good father or what, but do you 3 not find it singular that two statements taken from one 4 witness, and one of the very few witnesses in the 5 reinvestigation that was interviewed on two occasions and 6 gave two statements, that he was not able to identify 7 MacIntyre in either one? And yet, Wheaton was making the verbal assertions that Chant could identify MacIntyre as 9 improperly pressuring him. 10
  - A. Yes, well, as I said, it may very well be that it was verbally... He was verbally identified to Mr. Wheaton and didn't include it in the statement. It wasn't a complete statement in that context.
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- 23 A. Yes.
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# 12973 SUPT, VAUGHAN, EXAM, BY MR. PUGSLEY

- had in their mind. I'm of the view that they certainly did interview them with respect to pressure tactics. There's no question of that. They did carry out that dimension of the investigation. I'm not convinced that they had in their mind at that time any notion of criminality on the part of Mr. MacIntyre and Mr. Urquhart. And that is the only conclusion that I can come to for the omission of certain things.
- Q. Yes, but would not a trained investigator, upon coming to the conclusion that a man is innocent, a man who is convicted essentially on the evidence of two eyewitnesses. Those two eyewitnesses say that they lied under pressure from the police when they gave evidence before a jury in 1971. Would not a competent and careful investigator want to find out why they lied? That's pretty germane, isn't it?
- A. It's germane, there's no doubt about it at all.
- Q. Conceivably, they may not be telling the truth when you interviewed them in the reinvestigation. You want to assess whether or not their statements...
- 19 A. Yes.

- 20 Q. At that time are accurate.
- A. Yes.
  - Q. And I suggest to you further that it was rather singular that at the statement taking on June 4th in Louisbourg when we have either six or seven people present.
  - A. That's correct.

### 12973 SUPT. VAUGHAN, EXAM. BY MS. DERRICK

- A. When they took the statements, I'm really not sure what they had in their mind. I'm of the view that they certainly did interview them with respect to pressure tactics. There's no question of that. They did carry out that dimension of the investigation. I'm not convinced that they had in their mind at that time any notion of criminality on the part of Mr. MacIntyre and Mr. Urquhart. And that is the only conclusion that I can come to for the omission of certain things.
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- Q. At that time are accurate.
- 22 A. Yes.
- Q. And I suggest to you further that it was rather singular that at the statement taking on June 4th in Louisbourg when we have either six or seven people present.

# 12974 SUPT. VAUGHAN, EXAM, BY MR. PUGSLEY

- That there's only one person, one person who says that Q. Wayne Magee was not present. And that person was not That person was Harry Wheaton. That person, there at all. eleven years later in 1982, says he doubts that Wayne Magee was there at all. And yet Wayne Magee says he was there and MacIntyre says he was there and Urquhart says he was there and Beudah Chant says he was there and Maynard Chant says he was there. The only person who says he doesn't think he was there was Harry Wheaton. Now I suggest to you that these things indicate to me that Staff Wheaton had tunnel vision as far as MacIntyre's involvement was concerned. He was, he came to the conclusion that MacIntyre was the villain and he adopted that scenario throughout the piece.
- A. That may very well be. I don't know what was in Staff Wheaton's mind when he...
- 17 Q. All right.

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- A. Chose to disbelieve that Mr. Magee's testimony was wrong or statement was wrong.
- Q. In Volume 20 in, I believe it's page 80, your memorandum that is dated 86-06-12.
- A. Yes, sir.
- Q. In the last paragraph, you say:

I would strongly advise Staff Wheaton not to

#### SUPT. VAUGHAN, EXAM. BY MS. DERRICK 12974

- Α. That's correct.
- Q. That there's only one person, one person who says that 2 Wayne Magee was not present. And that person was not 3 there at all. That person was Harry Wheaton. That person, eleven years later in 1982, says he doubts that Wayne Magee was there at all. And yet Wayne Magee says he was there and MacIntyre says he was there and Urquhart says he was 7 there and Beudah Chant says he was there and Maynard 8 Chant says he was there. The only person who says he doesn't think he was there was Harry Wheaton. Now I 10 suggest to you that these things indicate to me that Staff Wheaton had tunnel vision as far as MacIntyre's involvement 12 was concerned. He was, he came to the conclusion that 13 MacIntyre was the villain and he adopted that scenario 14 throughout the piece.
  - That may very well be. I don't know what was in Staff Wheaton's mind when he...
- Q. All right. 18
- Chose to disbelieve that Mr. Magee's testimony was wrong or A. 19 statement was wrong. 20
- In Volume 20 in, I believe it's page 80, your memorandum Q. 21 that is dated 86-06-12. 22
- Yes, sir. A. 23
- O. In the last paragraph, you say: 24

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# 12975 SUPT, VAUGHAN, EXAM, BY MR, PUGSLEY

discuss this case at all with any media or other unauthorized persons in any detail whatever.

Is that the message you conveyed to Wheaton "in any detail whatever," or did you indicate to him that he was not to discuss it at all?

- A. He was advised and he understood that he wasn't to discuss this matter with the media, period.
- Q. Right. Were you aware at that point in time that he, and this is June of 1986, when I say "at that point in time," because I don't know the exact dates when Staff Wheaton met with Michael Harris on the eight occasions and discussed freely and voluntarily any virtu... It would appear any question that Michael Harris wanted to ask. The book is published in '86. The preface written by Michael Harris is dated, I believe, June of 1985, which suggests that the interviews with Harris took place before your memo of June 12th, 1986. Were you aware, in fact, that Wheaton had met with Michael Harris on eight occasions?
- A. No, I wasn't.
  - Q. What comment do you make concerning that kind of conduct by an R.C.M.P. officer while the Ebsary case is still before the courts?
  - A. Well, our instructions are quite clear, that these types of interviews are not to be given under circumstances where people are still before the courts, whether it's Ebsary or

#### SUPT. VAUGHAN, EXAM. BY MS. DERRICK

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## 12976 SUPT. VAUGHAN, EXAM. BY MR. PUGSLEY

- Marshall or whomever.
- Q. Has any action ever been taken against Staff Wheaton at any time, not only with respect to this particular investigation, but any other investigations in which he has been involved with respect to his comments to the media or leaks to the media?
  - A. Not to my knowledge. I can't honestly answer you that. I don't know and I haven't checked.
- Q. I see. Where could one check that? How would it be possible to check that?
- A. Well, that would have to be ascertained through his officer commanding or through the administration officer for the division.
- Q. I see. Who is the administration officer for the division?
- A. Currently, it's Superintendent Sabean.
- Q. Sabean?

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- 16 A. Sabean, that's right.
- 17 Q. S-A-B-E-A-N?
- 18 A. That's right.
- Q. He resides in Halifax, does he?
- 20 A. That's correct, sir.
  - Q. You were asked yesterday why there was no mention in writing in 1982 of the Patricia Harriss incident of slipping it under the table and your answer, I believe, and I stand to be corrected on this, was he was not really dealing with the activities of John MacIntyre at that time and that might have

### 12976 SUPT. VAUGHAN, EXAM. BY MS. DERRICK

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- Q. Sabean?

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- 16 A. Sabean, that's right.
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- 18 A. That's right.
- 19 Q. He resides in Halifax, does he?
- 20 A. That's correct, sir.
- Q. You were asked yesterday why there was no mention in writing in 1982 of the Patricia Harriss incident of slipping it under the table and your answer, I believe, and I stand to be corrected on this, was he was not really dealing with the activities of John MacIntyre at that time and that might have

## 12977 SUPT. VAUGHAN, EXAM, BY MR, PUGSLEY

- been a reason why it was not included in the... And you were speculating, I think, but I think that was the speculation that you offered. Am I correct on that?
- A. In part. I'm of the view that Staff Sergeant Wheaton wasn't looking, and this, of course, again, is speculation and it may be right or it may be wrong, but I have a notion that at that particular time, the investigators may have felt some manipulation, whatever, but I don't believe, because of those various omissions, that they believed a criminal offence had taken place. And I'm also fairly certain that had the senior officers in the division, and I'm referring to the criminal operations officer, had they been of the opinion or had knowledge that that was a suspicion, I'm quite certain that there would have been a direction to interrogate them.
- Q. I can accept that... I may or may not accept... Or I may or may not argue with you concerning that speculation in 1982, but surely it does not hold up in 1986 when Staff Wheaton was asked to comment and, indeed, did comment on the conduct of MacIntyre and says that he should be charged criminally. But, again, no mention at all in 1986 of slipping a piece of paper on the floor.
- A. No, there's no mention of it at all.
- 23 Q. No.
- A. And I have no explanation for it in '86.
- 25 | Q. And if he may not have been thinking about in '82, he

#### SUPT. VAUGHAN, EXAM. BY MS. DERRICK

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Q.

No.

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- No, there's no mention of it at all.

# 12978 SUPT. VAUGHAN, EXAM. BY MR. PUGSLEY

- certainly, and did, in fact, think about MacIntyre's conduct in 1986 when he recommended perjury charges.
- 3 A. That's correct.
- Q. But, again, singular that there was no mention in the written report in '86.
- 6 A. That's right, sir.
- Q. You mentioned yesterday, talking about methods of interrogation and you said, I think the words used, "a widespread practice in 1971 to put it to witnesses, 'You're lying, tell me the truth,'" that kind of approach.
- A. Well, I said that it wasn't unique to Mr. MacIntyre, that practice.
- Q. I think, and I may be wrong, I think the words you used, sir, were "widespread practice."
- A. Okay, fine, I'll accept that.
- 16 Q. Are you prepared to...
- 17 A. Yes.
- Q. Accept that description as an appropriate description for that type of interrogation in 1971?
- A. Perhaps I should qualify that by saying that not every policeman in the country would use that tactic, but it had been used.
- 23 Q. Sure.
- A. There's no question of it at all.
- Q. And you're aware that, I don't mean of your own personal

### 12978 <u>SUPT. VAUGHAN, EXAM. BY MS. DERRICK</u>

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- Q. Sure.
- A. There's no question of it at all.
- 25 Q. And you're aware that, I don't mean of your own personal

#### SUPT. VAUGHAN, EXAM. BY MR.PUGSLEY

- experience, but you're aware that that practice was in vogue in various places throughout Canada in 1971?
- A. It had been used in various places, yes.
- Q. Would that... In this particular case, Chief MacIntyre knew that the first written statement that he took from Pratico and Chant both were lies, knew that they had lied. And may I suggest to you that all the more reason why it would be a legitimate tactic to say to witnesses who you knew had already lied to you, "Look it, I want the truth."
- A. Oh, yes. However, you also have to recognize, in my view, that when you're dealing with young people and you use forceful tactics, it's not a proper tactic to use force, and particularly when you're dealing with young people, because of that very suggestive nature that they have. And that's the danger of that type of thing.
- Q. It is, indeed, although there's no suggestion in the first Chant interview on May 30th by Chant himself that there was any pressure of any kind by MacIntyre.

#### 10:15 a.m.

- A. I agree with that.
- Q. And yet he did lie.
- A. I agree.
- Q. Yeah. So the investigator is put in a difficulty situation when he's faced with that set of circumstances.
- A. And the qualification, I believe I put on it, is that if the

#### SUPT. VAUGHAN, EXAM. BY MR.PUGSLEY

- statements are to be believed, because my opinions are being expressed from reports that are written.
  - Q. Yes.

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- 4 A. I have no direct, not having been here, knowledge of...
- 5 Q. Quite so.
- 6 A. ...those types of things.
- Q. Yes. We sort of skimmed over your background,

  Superintendent Vaughan, and I must admit I just glanced

  briefly at the two pages. Can you condense for us verbally

  your background with the force? You've been with the force

  for thirty-one years?
- A. Yeah, thirty-two in the end of July. Well, it's...I've been all over Canada literally.
  - Q. Yes. You've fulfilled various functions during the course of your career.
  - A. I've worked on detachments and highway patrol units. A fair number of years in plainclothes responsibilities and in audit responsibilities and then in the commission ranks as an assistant OC and assistant...or an OC, assistant CIB officer and CIB officer, criminal operations officer.
  - Q. The kind of investigation carried out by Staff Wheaton and Staff...and Jim Carroll on this case in 1982, that's the kind of work you had done in the past in your career.
- A. I have, yes.
- 25 Q. Yes.

#### 12981 SUPT. VAUGHAN, EXAM. BY MR.PUGSLEY

- 1 | A. With one qualification again.
- Q. Yes.
- A. I did not, during that period of time, investigate a case that had been commenced by another city police force.
- Q. I see. But as far as investigation itself is concerned you've done that...
- A. Yes.

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- 8 Q. ...on many occasions.
- 9 A. Yes, sir.

### MR. PUGSLEY

Thank you, sir, that's all the questions I have.

#### MR. CHAIRMAN

Mr. Murray.

#### MR. MURRAY

Thank you, My Lord.

### **EXAMINATION BY MR. MURRAY**

Q. Superintendent Vaughan, my name is Donald Murray. I'm representing William Urquhart and I have a few questions in a very narrow area for you in relation to Mr. Urquhart. Your ultimate letter dated August 1st, '86, to Gordon Gale, has very brief reference to Mr. Urquhart, only as an assistant in the investigation. I take it that Staff Wheaton's letter to you in 1986 setting out what he felt were improper practises and why John MacIntyre ought to be charged with perjury contained no similar complaint of William Urquhart.

#### SUPT. VAUGHAN, EXAM. BY MR. MURRAY

- A. No, it did not, sir.
- Q. You then conducted an independent review of the material in the file.
- 4 A. Yes.
- Q. To see if Staff Wheaton's remarks with respect to John
  MacIntyre were justified. I take it that if you had come
  across documentation in the file or anything which
  suggested misconduct by Mr. Urquhart you would have
  independently assessed that as well.
- 10 A. Yes.
- Q. There was no documentation that you could find that suggested any criminal conduct on the part of Mr. Urquhart.
- A. Not at that time, no, sir.
- Q. The only documentation, I suggest, that could cast any aspersion on Mr. Urquhart would be in reference to Patricia Harriss and the allegations about being with her for a number of hours.
- 18 A. That's right, sir.
- Q. I'd like you to turn to Volume 20, at page 55, 65 rather.
- A. Yes, sir.
- Q. And there's a sentence...

### 22 COMMISSIONER EVANS

What page?

### MR. MURRAY

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Page 65, Your Honour.

#### SUPT. VAUGHAN, EXAM. BY MR. MURRAY

- O. About six lines down there's a sentence that begins, "She will give evidence..." 2 A. Yes. I see that. 3 Q. And it reads, 4 5 She will give evidence that Detective Urquhart did not want to hear about these other two men. She was turned over to MacIntyre who kept badgering her for hours and hours until she eventually told him what she saw. 8 And continues on. Then in the third paragraph on that page 9 there's a concluding sentence, "After a five-hour interview 10 with the former Chief and Detective Urquhart she had forgot 11 the two men and stated that the only people on the street 12 were Marshall and Seale." 13 Yes 14 A. O. If Mr. Wheaton was wrong about those two facts then any 15 16
  - basis for criticism of Mr. Urquhart in relation to Patricia Harriss disappears as well.
  - From what I can see in the correspondence. A.
- Q. And from what you recall from your review of the file material. 20
  - A. Yes

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- MR. MURRAY
  - I have no further questions.
- MR. BARRETT 24
  - No questions, My Lord.

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#### **EXAMINATION BY MR. PINK**

- Q. Superintendent Vaughan, my name is Darrel Pink and I'm here on behalf of the Attorney General's Department. I just have a very few areas to cover with you. In your letter of August 1, 1986, to Mr. Gale on the first page, at the end of the first para...end of the second paragraph you say, "It should not have been construed in any way, " at page 72, "It should not have been construed in any way as precluding a police investigation at a later date if such was deemed necessary and warranted," that's with regard to Staff Sergeant Wheaton's report of May 20th, '82.
- A. That's right, sir.
- Q. And, in fact, the RCMP did carry on the investigation as it related to Mr. Ebsary. If you could look at Volume 34 at page 114.
- A. 34. Yes, sir.
  - Q. The investigation pertaining to Mr. Ebsary and the eventual charge against him did continue and there was this further report from Corporal Carroll.
  - A. Yes.
  - Q. And, in fact, the investigation as it related to the Marshall murder investigation or the Seale murder investigation also continued, and on page 123 on that volume.
- A. Yes.
- 25 Q. There is a further report.

#### SUPT. VAUGHAN, EXAM. BY MR. PINK

- 1 | A. Yes.
- Q. Pertaining to that. Correct.
- 3 A. Yes, right, sir.
- Q. And so the RCMP in Sydney did deem it necessary to carry on their investigation and were able to do so.
- A. Oh, they did, yes, indeed. In terms of the Seale investigation, yes.
- Q. Staff Wheaton in his report to you, which preceded, which was part of your review of the file made reference to a three-phase investigation.
- 11 A. Yes, sir.

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- Q. From your review of the file material did you find any other reference to the investigation having been broken down into three separate and distinct phases?
  - A. It's included, I believe, in these '82 reports having completed the phases and then moving into the interview of Mr. MacIntyre and Mr. Urquhart, the interviews of these people, is this what you're referring to?
- Q. Well, did you...is that the only reference then to MacIntyre and Urquhart being distinct from everything else?
- 21 A. That I can see.
- Q. And is there anything that breaks up the Ebsary murder investigation as a separate and distinct investigation from the...or the charges against Ebsary as opposed to the reinvestigation as it pertained to Donald Marshall?

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#### SUPT. VAUGHAN, EXAM. BY MR. PINK

Not that I'm aware of. A. Thank you. Sir, you...in your resumé that you prepared for Q. 2 this hearing, Exhibit 156. A. Yes, sir. On page 5 at the very bottom you say as follows. Q. 5 6 Recognizing the Attorney General is responsible 7 for the administration of justice we sent copies of serious crime reports to the department 8 because of his accountability to the public interest and he must assured of an adequate 9 level of police service to the public. 10 Yes. A. 11 Am I correct that the reports we see in the Marshall file Q. 12 would qualify as serious crime reports? 13 Yes, indeed, and, in fact, with respect to the Marshall matter A. 14 the Attorney General's Department, at least, I don't know prior to 1982, but certainly since 1982 they've received 16 everything that had been submitted on it. 17 And in general and specifically regarding the Marshall Q. 18 matter, you would expect the serious crime reports to 19 accurately and completely reflect what the investigator was 20 doing. 21 Yes. A. 22 Q. And the reports prior to reaching the Attorney General 23

the criminal operations officer.

would be commented on by senior officers and sometimes

#### 12987 SUPT. VAUGHAN, EXAM. BY MR. PINK

- 1 | A. That's correct, sir.
- Q. And they, too, would reflect what they were thinking and, about the investigation.
- 4 A. That's right, sir.
- Q. And the Attorney General's Department would only have the knowledge that's gained...that's in the reports of the thoughts and reflections of the officers conducting the investigation.
- 9 A. And that's true at the criminal operations officer's level also.
- 10 Q. I guess it's just magnified one level...
- 11 A. Yes.
- Q. ...when it gets to the Attorney General's Department.
- 13 A. That's correct.
- Q. Finally, sir, I just wanted to make sure I understood your evidence from yesterday regarding the RCMP's role in the Province. As I understand your evidence, the RCMP really conducts two types of policing in the Province: federal policing and provincial policing.
- 19 A. That's correct.
- Q. Federal policing involves all federal statutes except the

  Criminal Code and I might be missing environmental or

  something may also fall under it.
- A. Yes, sir.
- Q. The provincial policing is done in Nova Scotia by contract.
- 25 A. That's right, sir.

#### 12988 SUPT. VAUGHAN, EXAM. BY MR. PINK

- Q. Between the Province and the Federal Government.
- A. Yes.
- Q. And under the police contract the RCMP become the provincial police force as that's defined in the Police Act.
- 5 A. That's correct, sir.
- Q. And have powers throughout the Province as the provincial police force.
- 8 A. That's correct, sir.
- Q. The contract specifies the municipal units or the type of municipal units in which the RCMP polices.
- 11 A. That's right, sir.
- Q. And RCM...and the RCMP can become involved in municipal policing in one of three ways, I suggest to you. One by contract with the municipality directly.
- 15 A. That's correct, sir.
- Q. By being requested by the Attorney General to carry out an investigation in an area of municipal jurisdiction.
- 18 A. That's right.
- Q. Or by being invited into a municipal jurisdiction by the local police force.
- A. That's correct. But we, in fact, will retain the right based on the availability of our resources to do that type of thing or the nature of the case.
- Q. And if a municipal police force invites the RCMP into their jurisdiction.

### 12989 SUPT. VAUGHAN, EXAM. BY MR. PINK

technical assistance.

1	A. That's correct.
2	Q. Nothing is required from the Attorney General to give them
3	specific power to police in that area.
4	A. Not that I'm aware of.
5	Q. They haveRCMP officers have the authority by virtue of
6	being provincial police officers to investigate in that area.
7	A. Right, sir.
8	Q. Thank you, sir.
9	MR. PRINGLE
10	I think perhaps we have the option of going third from last,
11	My Lord, in this case. We may have nothing to ask.
12	COMMISSIONER EVANS
13	I just wanted to ask you one question. Dealing with the yo
14	go by contract or are requested by the AG's Department or a
15	request by the local
16	SUPT. VAUGHAN
17	Police department.
18	COMMISSIONER EVANS
19	Police department. But I take that latter would be a very
20	limited participation.
21	SUPT. VAUGHAN
22	It is. It's normally in the area of assisting the police
23	department to investigate a particular case. They may need

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### SUPT. VAUGHAN, EXAM. COMMISSIONERS

#### COMMISSIONER EVANS

Yes.

#### SUPT. VAUGHAN

And this is done quite frequently on an ongoing basis, whether it's...

#### **COMMISSIONER EVANS**

But if it was going to be any lengthy period would you not contact the AG's office.

#### SUPT. VAUGHAN

Yes, we would have deliberation with them on that matter, particularly in cases like the Marshall matter and I believe some negotiation took place with Mr. Edwards, if I'm ...

#### **COMMISSIONER EVANS**

I was thinking particularly when they brought in the polygraph man from some place, you wouldn't be spending your funds without not having some idea of reimbursement by the Province, I take it.

#### SUPT. VAUGHAN

Yes, indeed, it's a very serious consideration, the amount of our resources, because we do contract with the Province for police services.

#### COMMISSIONER EVANS

Thank you.

#### MR. CHAIRMAN

Superintendent, with respect to reporting, it's my

#### 12991 SUPT. VAUGHAN, EXAM. COMMISSIONERS

understanding from some witnesses we've had testify who are members of your force that when a report is sent into the CIB officer, I'm thinking particularly now of Inspector Al Marshall's report.

#### SUPT. VAUGHAN

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Yes, My Lord.

#### MR. CHAIRMAN

It is then read by one or more readers.

#### SUPT. VAUGHAN

It may be read by one or more readers, generally one reader, and forwarded on to the...I see it then.

#### MR. CHAIRMAN

What is shown on that report to indicate that it has been read?

#### SUPT. VAUGHAN

Well, first of all, if it's being forwarded on to the Attorney General's Department, normally it would be signed with a forwarding minute by the criminal operations officer or his designate, in his absence, and directed to the Deputy Attorney General. And in other cases where it's forwarded as a matter of course it's stamped, "Copy forwarded to the Attorney General's Department."

#### MR. CHAIRMAN

I think you told Miss Derrick that you had read the report of Inspector Marshall.

### 12992 SUPT. VAUGHAN, EXAM. COMMISSIONERS SUPT. VAUGHAN I had, yes, sir. 2 MR. CHAIRMAN Is that the kind of report that you would anticipate would 4 be forwarded to the Department of the Attorney General. 5 SUPT. VAUGHAN 6 Yes, sir. 7 MR. CHAIRMAN 8 Now, where is... MR. WILDSMITH 10 Mr. Ross asked with your indulgence for me to go ahead of him. 12 MR. ROSS Now, I am here. **EXAMINATION BY MR. ROSS** 15

- Q. Superintendent Vaughan, my name is Anthony Ross and I'd like to ask you one or two questions on behalf of Oscar Seale and the Black United Front. Now there is one concern that I've had for a while and perhaps you might be able to help me clear this up. I'd ask you to look at Volume 34, please.
- A. What page?

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Q. Page 5 through 8. Those four pages. The first page, in fact, is captioned "Occurrence report" and the following pages are a continuation of the report. And without going into the content of the report, I just wanted to find out whether or

#### SUPT. VAUGHAN, EXAM. BY MR. ROSS 12993

- not it was a practise in the RCMP to create a running 1 narrative of the work being done on any particular officer 2 when investigating a major crime? 3
- On any particular officer? Α.
- By, yeah, no, by any particular officer, if he...if he's got a Q. narrative of his activities.
- Yes. This is the type of form that they would use and that Α. 7 may translate itself into a formal report on another form. If 8 you look at the bottom, you'll see the number C237 into our headquarters. 10
- Sure, I understand that. Q. 11
- Yes. A. 12

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- So, then if one was to get, to look at a total RCMP file on a Q. major investigation, is it fair to say that you should find the occurrence...the occurrence report followed by almost daily 15 continuation sheets reflecting the activity of the officer and from time to time comprehensive reports? 17
  - Find them where, at our headquarters level? A.
- Some place, I don't know. Q. 19
- Well, at the detachment level where the investigation is A. 20 being done, you would find the occurrence reports. 21 not find those in the headquarters' file. 22
- Q. I see. 23
- In our file, at our headquarters' level. You would find the A. formal report itself. 25

#### SUPT. VAUGHAN, EXAM. BY MR. ROSS

- Q. I see. But as far as the daily activity sheet, there is no requirement to file a sheet on what each officer is doing.
- A. Oh, the normal course of the investigation, yes, they write these on these occurrence reports and then ultimately an investigative report, if it's required, would be found on a formal reporting document which would go forward.
- Q. Sure. Let's forget about the formal reporting document for a minute then and let's just deal with the occurrence report and the continuation sheet. I take it when you reviewed this file, you would have had access to the occurrence report and a substantial number of continuation sheets, would you?
- A. I can't recall seeing the occurrence reports myself. I can't recall. There may have been some on the files, but I don't think so.
- Q. Well, would you expect, on an investigation of this nature, that there would be occurrence reports reflecting the day-to-day activity of the police officer in charge?
- A. I would expect that they would have an occurrence report submitted on their activities which would be held at the unit level. But for our decision-making purposes, I would expect a formal report covering the pertinent details to be on our division file.
- Q. Sure.
- A. For the information of the people that have to deal with it and make the decisions on it.

#### SUPT. VAUGHAN, EXAM. BY MR. ROSS

- Q. And I take it, sir, that as far as the occurrence reports are concerned, these should be to a large degree or in large measure consistent with the day-to-day notebook type notes which the officer would take...would make.
- A. Yes, generally.
- Q. So, that...
  - A. ...the progress...
  - Q. ...if you were to get his notebook, you'd find entries for the first Monday and every...for, sorry. You'd get his notebook and if there are twenty entries in the notebook for activity with respect to that investigation, those should also appear on the occurrence report some place with an explanation, would you...
  - A. Not necessarily. There may be entries in the notebook that it wouldn't be necessary to enter into an occurrence report.
  - Q. Okay. Thank-you very kindly. Now, coming back to your testimony. As I recall, you indicated that, and just for your recollection, the RCMP is a professional organization that if you're going to make statements, these have got to be based on fact. Do you recall giving that evidence?
  - A. Yes, I do.
- Q. Yes. And further that as far as the investigation is concerned, that you understood that there was supposed to be an investigation of the Seale murder or a reinvestigation of it, that's the general function in these...

### 12996 SUPT. VAUGHAN, EXAM. BY MR. ROSS

A. Yes.

- Q. Yes. You went further to indicate in response to Miss

  Derrick, you commented that anti-social behaviour was a reasonable basis to support suspicion of...suspicion of criminal activity.
- A. That has to be put in this context. I'm talking about Mr.

  MacIntyre and the story that comes to Mr. MacIntyre by Mr.

  Marshall that he's in the park and these two people who resemble priests, whatever, they encounter them and Mr.

  Seale winds up being stabbed. And what I'm intending to convey, if I didn't do it very well, was that not disclosing to or disclosing to Mr. MacIntyre at the outset that the purpose of the encounter was for a robbery would be much more consistent with Mr. MacIntyre's knowledge of and dealings with Mr. Marshall.

10:32 a.m.

Q. I see. So I take it, then, that subsequent to 1982, when Ebsary was indeed identified as the man behind the knife...

A. Yes, sir.

- Q. That new factors had been brought into the investigation. Number one, you had Ebsary and his personality. He had been classified as, I guess you read the reports, as bizarre, eccentric.
- A. Yes.
- Q. A penchant for knives.

### 12997 <u>SUPT. VAUGHAN, EXAM. BY MR. ROSS</u>

A. Yes.

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- Q. A fascination by violence.
- 3 A. That's right.
- Q. Lived in a strange little world by himself and prone to unprovoked attacks. Do you recall all that?
- A. Well, I don't necessarily recall "prone to unprovoked attacks".
- Q. Okay, perhaps...
- A. But you're probably right.
  - Q. Perhaps I'll tell you where you'll find that. If you look at Volume...

### MR. BAILEY

Excuse me, if it pleases the Commission. If this refers to some report that Superintendent Vaughan has reviewed, once again, I think that to ask to Superintendent Vaughan to go into the personality of Mr. Ebsary, unless it's contained in reports, is not helpful to this Commission and not fair to this witness.

#### MR. CHAIRMAN

It's certainly not assisting us, but I gather from Superintendent Vaughan's reply, that you have read the report.

#### SUPT. VAUGHAN

I've read a report which described Mr. Ebsary as eccentric. I can't recall the wording...

#### MR. CHAIRMAN

The components that made up his eccentricity or his alleged eccentricity. Or that he was given to unprovoked assault. But let's

#### SUPT. VAUGHAN, EXAM. BY MR. ROSS

take all that as a given. Now what's your question, Mr. Ross?

### MR. ROSS

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Well, that's the point. All I want to put that as given. Now comes the question.

#### MR. CHAIRMAN

All right.

#### BY MR. ROSS

- Q. In light of all of this, recognizing this is 1982. You've got a new personality involved. Why was it still so easy just to accept that Sandy Seale, on the other hand, who could not have been classified as antisocial, or in any way prone to any form of ill conduct, why was it so easy just to accept on face value that he had been involved in a robbery?
- A. I can't answer it other than the fact that it's happened in the past and where fine young people become involved in activities such as that. He's young. He may have been led. I don't know. I really can't explain it.
- Q. That's exactly the point. He's young and he may have been led.

#### MR. BAILEY

Once again, with respect, none of that is in any report that my client, that Superintendent Vaughan has read.

#### MR. CHAIRMAN

I know, and I realize that a lot of Superintendent Vaughan's evidence is not very relevant, but I assume counsel to this

### 12999 <u>SUPT. VAUGHAN, EXAM. BY MR. ROSS</u>

Inquiry, we're taking advantage of his years of experience and training in the investigatory field to get his professional opinion.

#### MR. ROSS

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That's all I'm looking for, if it pleases, My Lord.

### MR. CHAIRMAN

And we now have it.

#### MR. ROSS

That is the one question that I was concerned with.

#### BY MR. ROSS

- Q. And I take it, then, that you didn't think it was necessary to look behind the personality of Sandy Seale as it was known to determine... For instance, when you looked at Marshall, you considered his history and the fact that he could be a suspect in the eyes of MacIntyre.
- A. Yes.
  - Q. And with really fairly good police reasoning.
- 17 A. Yes.
- Q. When you looked at Ebsary, he could be a suspect for a man to wield a knife because of his background and character.
- 20 A. Yes, that's correct.
- Q. And, as far as Sandy Seale is concerned, the only thing we knew is that he was young and could be led.
  - A. I can't give you any definitive response on that other than what I've already given you.

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#### MR. ROSS

Thank you very kindly.

#### EXAMINATION BY MR. WILDSMITH

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- Q. Superintendent, my name is Bruce Wildsmith. I'm here for the Union of Nova Scotia Indians. I just have three quick areas for you. I'm looking at Exhibit 156, which is your description of your relationships with the R.C.M.P. and I'm looking at page four of Exhibit 156, the top item that says "Public complaints made to the department about procedures used by policemen."
- A. Yes, sir.
- Q. I take it when you say "public complaints," you mean complaints by members of the public?
- A. Yes, I am.
  - Q. And would it be also fair to take it that if you had allegations from people who were witnesses at a trial that they had been induced to fabricate evidence by policemen who were, in fact, the police chief and the police inspector that you would regard that as one of these public complaints about which you should have discussions with Mr. Gale.
- 22 A. Yes.
- Q. That's fair?
- A. If we had an allegation from a member of a public?
- Q. Yes, somebody who was, in fact, a witness at a trial.

A. Yes.

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- Q. It's no less serious, is it, if the allegation comes from a member of your own force?
- 4 A. Yes.
  - Q. And, therefore, that ought to be the kind of thing that's discussed at your level with Mr. Gale?
- A. Yes.
- Q. I'm looking at Harry Wheaton's report now in Volume 34...

#### MR. CHAIRMAN

Mr. Wildsmith, can you give me some indication as to how that relates to the Union of Indians?

#### MR. WILDSMITH

Yes, I think... I've asked questions in this area before, My Lord, and I think that I had the same difficulty with you before and explained at that time that I'm interested and the Union of Nova Scotia Indians is interested in the way the system of justice is expected to operate as a basis for assessing how it operated with Donald Marshall. It's kind of a comparative concept.

### MR. CHAIRMAN

Well, Donald Marshall, Jr. is represented by very able counsel who, again, today, on cross-examination, canvassed these very issues and I've asked counsel time and time again if they will try and restrict their cross-examination to areas directly affecting their clients. And I'm at a loss on the line of questioning that you're following now, unless you have reason to believe that

if the complaint had involved some member of your client's group that there would have been a different approach taken.

#### MR. WILDSMITH

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Well, you see, I think what Your Lordship is asking me to do is separate the notion that Mr. Marshall was divisible into an Indian in some contexts...

#### MR. CHAIRMAN

No, no.

#### MR. WILDSMITH

And not in another.

#### MR. CHAIRMAN

Your clients were granted standing for a specific reason and I recognize that you have a more difficult chore in dealing with racism than many other counsel have in dealing with a more factual situation. But you're now getting into the factual situation relevant to the review by Superintendent Vaughan, and that's all he here's for.

#### MR. WILDSMITH

Yes.

#### MR. CHAIRMAN

Of certain police activities.

#### MR. WILDSMITH

Yes, and the issue I'm interested in is who has responsibility for following up on allegations of misconduct by the police force that, in fact, is responsible for...

MR. CHAIRMAN

That's right.

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	SUPT. VAUGHAN, EXAM. BY MR. WILDSMITH
1	MR. CHAIRMAN
2	My understanding of Superintendent Vaughan's evidence so
3	far is that upon receiving the allegation of Staff Sergeant Wheaton
4	with respect inter alia to Chief MacIntyre, that he then reviewed
5	the files that were available and concluded that no further
6	investigation at that time was warranted.
7	MR. WILDSMITH
8	At a certain point.
9	MR. CHAIRMAN
10	At that time. At the time that he wrote his letter to, to Mr.
11	Gale.
12	MR. WILDSMITH
13	Yes.
14	MR. CHAIRMAN
15	Left the door open as to what the R.C.M.P. may or may not
16	do
17	MR. WILDSMITH
18	That letter was in 1986 that
19	MR. CHAIRMAN
20	That's right.
21	MR. WILDSMITH
22	That Your Lordship is referring to.

#### MR. WILDSMITH

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Which is a period here of four years when, between this gentleman's assessment and Mr. Wheaton's suggestion. And I'm trying to figure out who...

#### MR. CHAIRMAN

Mr. Wheaton said...

#### MR. WILDSMITH

Might have some responsibility in those four years.

#### MR. CHAIRMAN

I don't know what four years you're talking about now.

#### MR. WILDSMITH

Mr. Wheaton's report that I've just referred Superintendent to was written in 1982, May the 20th, 1982. Now between that and Superintendent Vaughan's letter, August the 1st, 1986, so we've got a period of slightly in excess of four years. Now what happened to the suggestion in that time? We also have Mr. Gale's...

#### MR. CHAIRMAN

He doesn't know, does he?

#### MR. WILDSMITH

Well, it's the area of responsibility and, surely, a man of his seniority can comment on responsibility in the steps or the chain of command...

#### MR. CHAIRMAN

It would have been better if I had allowed the irrelevant

question in the beginning, and we would have the answer. What's the answer to Mr. Wildsmith's...

#### SUPT. VAUGHAN

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Pardon me, sir?

#### MR. CHAIRMAN

What's the answer to Mr. Wildsmith's question?

#### MR. WILDSMITH

I don't think I've got around to asking the question, but I'll accept Your Lordship's view that it's not relevant and move on to something else.

#### BY MR. WILDSMITH

- Q. In Exhibit 156, on page five, Item 10, is your document referring to matters where you routinely send reports on to the Attorney General's Department. Item 10 at the top of page five refers to "hunting offences by Indians."
- 16 A. Oh, yes, sir, yes.
  - Q. Can you tell me, and perhaps you can't, when that policy or practice came into force, to refer hunting offences by Indians to the Attorney General's Department?
- A. That relates to the <u>Simon</u> case and the treaty rights of Indians for hunting purposes and it relates to... It relates to our reference to the Attorney General's Department before we take any action.
- 24 Q. Yes.
- A. Because I believe that that constitutional issue has not been

- finally resolved and so our policy instructions, in fact, state
  that when we come across an Indian hunting then...
- Q. My question was when, sir?
- 4 A. Pardon me?
- 5 Q. When?
- 6 A. When?
- Q. When did this directive or this instruction come?
- A. I believe the <u>Simon</u> decision was 1985 and we've had policy changes two or three times since.
- Q. And these policy changes are initiated by the Attorney
  General's Department?
- A. No, they're initiated by us, but in consultation with the Attorney General's Department.
- Q. I see. And as you specified it here, I take it that no charges are to be laid until the decision is made by the Attorney

  General's Department on prosecutions.
- 17 A. Yes, we receive...
- Q. How long has the policy been in that form, no charges until direction?
- A. Well, I can't give you a definitive time. At least a year.
- Q. Okay.
- A. I can go that far.
- Q. A year earlier than today?
- 24 A. Yes.
- Q. That's several years after the Simon case?

- A. Yes.
- Q. Okay.
- A. It may have been before but, as I say, I can't be specific on it.
- Q. And does your direction come from officer commanding in
  Halifax, or Ottawa, or the Attorney General's Department? I
  think you said there was an R.C.M.P. review in consultation
  with the Attorney General's Department?
- 8 A. Attorney General's Department of the province.
- 9 Q. Yes, so is consultation at the Halifax level, division level?
- 10 A. That's correct.
- Q. With yourself or with someone else?
- A. Normally, we'll send a report to Mr. Gale.
- Q. Yes, I mean the directions or the instructions, were they ones that you engaged in discussions with with Mr. Gale?
- A. Yes, or the chief reader himself, we'll engage in discussions.
- Q. I don't mean on a case-by-case basis. I mean on the...
- 17 A. On the policy issue.
- 18 Q. Instructions.
- A. I understand what you're talking about, yes.
- Q. So the person that you would deal with in the Attorney
  General's Department is Mr. Gale?
- A. That's correct.
- Q. Thank you. On page four in your description.... Sorry, on page two in your description. The first item on the reporting system refers to major crimes or sensitive issues. And

- apparently, in brackets, you indicate what is meant by
  "sensitive issues". "Ones likely to arouse media attention or
  political attention."
- 4 A. That's correct.
- Q. Can you tell us what then the purpose of referring these sensitive issues are to division headquarters?
- A. What is the purpose?
- 8 Q. Yes.

- A. Our policy instructions set out, from our headquarters in
  Ottawa, set out fairly clearly that any major issue that is
  likely to create a great deal of media sensation or involve a
  member of our organization are to be reported to our
  headquarters forthwith.
- Q. What about this reference to political attention?
- A. That would arouse media attention on a fairly wide basis.
- Q. I think it's expressed in here as alternates, media or political attention.
- 18 A. Actually, it's both.
- Q. Do you know anything about the system of "green tab files"?
- 20 A. Pardon me?
- Q. Do you know anything about a system of "green tab files"?
- 22 A. Yes.
- Q. Can you tell us about that?
- A. All that is is a method of classifying documents. There are certain police practices that are used, certain techniques that

- are used and it's on a need-to-know basis. So, therefore, it's categorized "green border."
- Q. So "green bordered" files are files created by the R.C.M.P.?
- 4 A. That's correct.
- Q. And they are on a need-to-know basis?
- 6 A. Yes.
- Q. And would some of those files go to the Attorney General's Department and some not?
- A. They may, depending on the nature of the investigation and their requirement to have it.
- Q. Yes. So, on occasion, some of those need-to-know files would go to the Attorney General's Department?
- A. That's correct, yes, sir.
- Q. Would they be kept at the Attorney General's Department or just brought in to show to certain people?
- A. They would be forwarded to the Attorney General's

  Department and kept within the confines of their recordkeeping system.
- Q. Do you know how long it's been the practice to do that?
- A. I couldn't... I haven't got the vaguest idea. Some considerable period of time, I'd suggest.
- <sub>22</sub> Q. 1971?
- A. It may have been. My recollection wouldn't go back that far.
- Q. Okay.
- 25 A. On that.

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- Q. And can you give us some examples of what files would be on a need-to-know basis?
- A. Well, let me put it this way. We have technical operations that are sensitive and, in the public interest, we don't discuss them. They may involve wiretap operations or they may involve undercover operations or whatever the case may be. And that may very well be the type of report that would have a green border on it. And it may also be a case where we require the assistance of the Attorney General in an operation and that would be one of the categories that I could refer you to.
- Q. Might some of these files also fall into the category of sensitive issues requiring political attention or involving, likely to arouse political attention?
- A. I beg your pardon?
- Q. Would some of these files also involve what's classified in your document as involving sensitive issues that might arouse political attention?
- A. They may or they may not. It's...
- Q. Yes, could be in that category.
- A. They could be.
  - Q. Yes. I also note in your Item 1 on page two in the fourth line, that one of the apparent purposes of sending the reports on to division headquarters is so that readers or analysts could look at them to identify shortcomings.

- A. That's part of their function, yes.
- Q. Is it fair for me to think that what's being suggested here is that greater attention is paid to these files with respect to the adequacy of the investigative work that's been done?
- A. Yes, we want to insure to the extent possible that the operations are carried out with propriety, compliance with the law and the policies of the organization. And that's one of the systems of checks and balances.
- 9 Q. A more thorough job done in those cases.
- 10 A. Yes, sir.

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- Q. And I'm also looking at page five, Item 11, and I don't know, maybe this should be cross-referenced with what we've just been discussing. It seems to indicate, if I read this correctly, that this would then be one of those cases that gets more than average publicity, or where there's an indication that the Attorney General's Department will be contacted concerning the case.
- 18 A. Yes.
- Q. So that would be amongst the matters that are discussed with Mr. Gale.
- A. Yes, either directly or by report.
- Q. Written report, do you mean?
- A. Yes, sir.
- MR. WILDSMITH
- Thank you. Those are all my questions.